Annual Financial Report

of the

Town of Salem, Connecticut

For the Year Ended June 30, 2020

Annual Financial Report For the Year Ended June 30, 2020

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Financial Section



Independent Auditors' Report

Board of Finance Town of Salem, CT

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Salem, Connecticut ("Town"), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Board of Finance Town of Salem, CT

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Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Salem, Connecticut as of June 30, 2020, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information, and the pension and other postemployment benefit schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The supplemental schedules and trend information section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplemental schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The trend information section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Board of Finance Town of Salem, CT

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Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards,* we have also issued our report dated December 4, 2020, on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial control over financial reporting and compliance.

PKF O'Connor Davies, LLP

Wethersfield, Connecticut December 4, 2020



Town of Salem

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Management's Discussion and Analysis For the Year Ended June 30, 2020

As management of the Town of Salem, Connecticut ("Town"), we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2020.

Financial highlights

Government-wide financial statements

• The Town's total net position totals \$25,265,233. Of this amount, \$6,723,434 is available (unrestricted) to finance ongoing programs.

The Town's total net position increased by \$569,671. The increase is due to the following:

positive operations of the General Fund of	\$ 377,193
positive operations of the Capital Non-Recurring Fund	56,849
Conversion to accrual basis on Exhibit E:	
capital outlay net of depreciation expense of	(190,891)
net principal debt activity of	457,013
change in special termination benefits of	(75,000)
change in OPEB liability of	(94,246)

Fund financial statements

• The unassigned fund balance in the General Fund was \$3,108,552 or 20.6% of total General Fund budgetary expenditures and transfers out.

Overview of the basic financial statements

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to financial statements. This report also contains other supplementary information as well as the basic financial statements.

Government-wide financial statements

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the Town's assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference between these accounts reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The statement of activities presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses reported in this statement are for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements present the functions of the Town that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities of the Town include general government, public safety, public works, sanitation, and education.

The government-wide financial statements can be found on Exhibits A and B of this report.

Fund financial statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into two categories: governmental funds and fiduciary funds.

Governmental funds - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Town's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

For governmental funds, the Town presents separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund, Education Grants Fund and Capital Nonrecurring Fund, which are considered to be major funds. The basic governmental fund financial statements can be found on Exhibits C, D and E.

Fiduciary funds - Fiduciary funds are used to account for resources held for the benefit of parties outside the Town. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The Town's fiduciary funds include custodial funds.

The basic fiduciary fund financial statements can be found on Exhibits F and G.

Notes to financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to financial statements can be found on Exhibit H of this report.

Required supplementary information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information as follows:

- A budgetary comparison schedule for the General Fund to demonstrate compliance with this budget.
- Schedules to demonstrate the Town's progress in funding its obligation to provide pension benefits.
- Schedules to demonstrate the Town's progress in funding its obligation to provide other postemployment benefits.

Other information

The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the required supplementary information.

Government-wide financial analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Town, assets exceeded liabilities by \$25,265,233 at the close of the most recent fiscal year.

Summary Statement of Net Position June 30

	2020	2019
Current and other assets	\$ 8,862,481	\$ 8,245,463
Capital assets (net)	21,833,059	22,023,950
Total assets	30,695,540	30,269,413
Other liabilities outstanding	1,507,892	1,350,515
Long-term liabilities outstanding	3,922,415	4,223,336
Total liabilities	5,430,307	5,573,851
Net position:		
Net investment in capital assets	18,111,985	17,785,863
Restricted	429,814	431,318
Unrestricted	6,723,434	6,478,381
Total net position	\$ 25,265,233	\$ 24,695,562

By far the largest portion of the Town's net position (71.7%) reflects its investment in capital assets (e.g., land, construction in progress, buildings and improvements, machinery and equipment and infrastructure), less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the Town's net position which totaled \$429,814 represents resources that are subject to external restrictions on how they may be used.

The unrestricted net position increased by \$245,053 to a total of \$6,723,434. This portion of the net position is what may be used to meet the Town's ongoing obligations to citizens and creditors without constraints established by debt covenants, enabling legislation, or other legal requirements.

Statement of Changes in Net Position For the Years Ended June 30

	2020	2019
Revenues:		
Program revenues:		
Charges for services	\$ 411,489	\$ 399,897
Operating grants and contributions	4,384,411	4,309,362
Capital grants and contributions	329,356	213,210
General revenues:	020,000	210,210
Property taxes	12,151,372	12,043,437
Grants and contributions not	,	,,
restricted to specific programs	45,857	47,993
Income from investments	83,538	94,573
		·
Total revenues	17,406,023	17,108,472
Expenses:		
General government	1,699,930	1,688,500
Public safety	1,013,625	982,760
Public works	936,227	951,310
Sanitation	181,091	166,434
Education	12,792,405	12,179,068
Interest	213,074	202,041
Total evenance	16 926 252	16 170 112
Total expenses	16,836,352	16,170,113
Change in net position	569,671	938,359
Net position - July 1	24,695,562	23,757,203
Net position - June 30	\$ 25,265,233	\$ 24,695,562

Significant changes are as follows:

- Education expenses increased \$613,337 primarily due to a \$273,861 increase in tuition for students attending East Lyme High School. In addition, there was a \$24,698 increase in OPEB and a \$75,000 increase in special termination benefits.
- Property taxes revenues increased by \$107,935 due to increase in grand list and therefore the levy.
- Capital grants revenues increased by \$116,146 due to the LOCIP grant of \$136,085 which was received and spent in the current year.

Financial Analysis of the Town's funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds

The focus of the Town's governmental funds is to provide information on near-term inflows, outflows and balances of expendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the Town's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$7,757,371 an increase of \$428,029 in comparison with the prior year. \$3,108,552 of this total amount constitutes unassigned fund balance.

The remainder of fund balance is nonspendable, restricted, committed or assigned to indicate that it is not available for new spending due to the following:

Nonspendable for endowments/perpetual care, prepaids and gift cards	\$	544,297
Restricted due to grant restrictions or legal requirements		426,467
Committed for capital projects and other specific purposes	1	,301,335
Assigned for specific purposes	2	,376,720

General Fund. The General Fund is the operating fund of the Town. At the end of the current fiscal year, unassigned fund balance of the general fund was \$3,108,552 while total fund balance was \$5,470,649. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 20.6% of total General Fund budgetary expenditures and transfers out, while total fund balance represents 36.3% of that same amount.

During the current fiscal year, the fund balance of the Town's General Fund increased by \$377,193. The increase was substantially attributable to revenues coming in higher than budgeted expectations by \$315,839 and expenditures coming in lower than budgeted expectations by \$294,587. These variances are discussed further in the next section.

Education Grants Fund. This fund accounts for financial resources to be used for educational purposes. The primary source of revenues is federal and state grants as well as preschool tuition revenues. At the end of the current fiscal year the fund reported ending fund balance of \$807, an increase of \$1,293 from the prior year.

Capital Projects Fund. This fund accounts for financial resources to be used for various capital projects. The primary source of funding is an annual appropriation from the general fund and issuance of debt. The capital project fund's revenues and other financing sources exceeded its expenditures by \$56,849 as a result of the timing of funding and capital purchases.

General Fund budgetary highlights

Significant budget transfers and additional appropriations were as follows:

- Increase of \$40,000 to salaries was primarily due to salary increases transferred from employee benefits.
- Increase of \$36,000 to town counsel to cover the costs of ongoing labor relations. This includes an additional appropriation from fund balance of \$30,000.
- Decrease of \$64,660 to employee benefits was transferred primarily to various salary line items.

Significant budget variances were as follows:

- Intergovernmental revenues were \$203,292 higher than budget, primarily due to higher than expected amounts of the education equalization grant and local capital improvement grant of \$94,293 and \$102,465, respectively.
- Transfers in were \$116,568 higher than budgeted due to transfers from the Capital Nonrecurring Fund for closed projects.
- The \$75,940 budgeted appropriation of fund balance was not used.
- General government salaries expenditures are \$28,757 under budget due to COVID-19 closings.
- General government benefits expenditures are \$21,226 under budget due to lower than anticipated medical insurance costs.
- General government recreation commission expenditures are \$24,499 under budget due to COVID-19 closings.
- Public works salaries expenditures are \$40,240 under budget due to lower salaries due to limited overtime due to COVID-19 and fewer snow storms during the winter.
- Education expenditures are \$55,417 under budget due to a decrease in employees on school health insurance and cancelled special education therapy due to COVID-19.

Capital assets and debt administration

Capital assets

The Town's investment in capital assets amounts to \$21,833,059 (net of accumulated depreciation). This investment in capital assets is as follows:

	Capital Assets, Net June 30			
		2020	2019	
Land	\$	1,840,216	\$ 1,840,21	6
Construction in progress		113,103	56,96	64
Land improvements		1,297,446	1,381,95	52
Buildings and systems		12,928,043	13,234,52	22
Machinery and equipment		1,012,000	1,060,70)9
Infrastructure		2,706,709	2,425,19	94
Vehicles		1,935,542	2,024,39	93
Total	\$	21,833,059	\$ 22,023,95	50

The capital assets (net of depreciation) decreased in the current year by \$190,891. The decrease is due to depreciation expense exceeding capital outlay. In the current year, the Town had capital asset additions totaling \$647,909. Major capital asset additions consisted of infrastructure and road rehabilitation.

Additional information on the Town's capital assets can be found in Note III.D.

Long-term debt

All debt is backed by the full faith and credit of the Town. During the year, the Town's long-term debt decreased by \$457,013. The decrease is the net result of principal payments of \$457,013. At the end of the fiscal year, the Town had total long-term debt outstanding as follows:

Long-Term Debt June 30 2020 2019 General obligation bonds \$ 3,250,000 \$ 3,575,000 Notes and loans 471,074 603,088

Total <u>\$ 3,721,074</u> <u>\$ 4,178,088</u>

The Town maintains an "Aa3" credit rating from Moody's for general obligation debt.

State Statutes limit the amount of general obligation debt a governmental entity may issue to 7 times the prior year total tax collections including interest and lien fees and the tax relief for elderly freeze grant. The current debt limitation for the Town is \$85,167,166 which is significantly in excess of the Town's outstanding general obligation debt.

Additional information on the Town's long-term debt can be found in Note III.F.

Economic factors and next year's budgets and rates

- As of June 2020, the unemployment rate for the Town was at 10.3%, which is higher than the State's average unemployment rate of 10.1% and lower than, the national average of 11.1%. The increase in the unemployment rates are due to the COVID-19 pandemic.
- Inflationary trends in the region compare favorably to national indices.
- The potential impact of the pandemic on the local economy, businesses and Town revenues is being closely monitored. The July 2020 collections were in line with the prior year. Any impact on the property tax revenues is expected to occur with the January 2021 semi-annual payment, if at all. The State of Connecticut through the Governor's executive order, required local governments to offer taxpayers/rate payers one or both of the following programs: interest rate reduction program and/or the payment deferral program through October 1, 2020. The Town implemented the payment deferral program. For the collection period ended July 31, 2020, collections were in line with the prior year.

All of these factors were considered in preparing the Town's budget for the 2021 fiscal year.

Requests for information

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the Town's finances and to show the Town's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Board of Finance or First Selectman at Town of Salem, 270 Hartford Road, Salem CT 06420.

Basic Financial Statements

Statement of Net Position Governmental Activities June 30, 2020

<u>Assets</u>

Current assets: Cash Investments Receivables: Property taxes Accounts Intergovernmental Loans Prepaid and other	\$ 1,931,511 5,898,038 100,314 14,390 51,043 271,548 542,300
Total current assets	 8,809,144
Noncurrent assets: Restricted assets: Temporarily restricted: Cash Investments	15,613 5,689
Permanently restricted: Investments	1,997
Total restricted assets	 23,299
Receivables (net): Property taxes	 30,038
Capital assets (net of accumulated depreciation): Land Construction in progress Land improvements Buildings and systems Machinery and equipment Infrastructure Vehicles	 1,840,216 113,103 1,297,446 12,928,043 1,012,000 2,706,709 1,935,542
Total capital assets (net of accumulated depreciation)	 21,833,059
Total noncurrent assets	 21,886,396
Total assets	 30,695,540
	(Continued)

Statement of Net Position Governmental Activities June 30, 2020

Liabilities

Liabilities: Current liabilities: Accounts payable Accrued payroll Unearned revenues Other liabilities Accrued interest payable Bonds and notes payable Compensated absences Special termination benefits Post closure landfill costs	\$ 855,762 78,594 12,429 13,020 53,735 412,577 4,275 75,000 2,500
Total current liabilities	1,507,892
Noncurrent liabilities: Performance bonds Bonds and notes payable Compensated absences Post closure landfill costs OPEB liability	14,953 3,308,497 38,471 10,000 550,494
Total noncurrent liabilities	3,922,415
Total liabilities	5,430,307
Net Position	
Net investment in capital assets Restricted for:	18,111,985
Endowment/Perpetual care: Nonexpendable Expendable General government Residential rehabilitation program Town clerk documents Education Unrestricted	3,347 6,349 45,873 307,648 45,634 20,963 6,723,434
Total net position	\$ 25,265,233
	(Concluded)

Statement of Activities Governmental Activities For the Year Ended June 30, 2020

Functions/Programs	Expenses	Charges for Services	OperatingCapitalGrants andGrants andContributionsContributions		Net Expenses and Changes in Net Position
General government Public safety Public works Sanitation Education Interest Total	<pre>\$ 1,699,930 1,013,625 936,227 181,091 12,792,405 213,074 \$ 16,836,352</pre>	\$ 217,445 2,270 2,826 49,365 139,583 - - \$ 411,489	\$ 167,016 - - 4,217,395 - - \$ 4,384,411	\$ - 329,356 - - - \$ 329,356	<pre>\$ (1,315,469) (1,011,355) (604,045) (131,726) (8,435,427) (213,074) (11,711,096)</pre>
TOTAL	<u> </u>	General revenues: Property taxes	butions not restricted to		12,151,372 45,857 83,538
		Total general rever	nues		12,280,767
		Change in net posi	tion		569,671
		Net position - July	1, 2019		24,695,562
		Net position - June	30, 2020		\$ 25,265,233

Balance Sheet Governmental Funds June 30, 2020

<u>Assets</u>	General Fund	Education Grants Fund	Capital Non- Recurring Fund	Other Governmental Funds	Total Governmental Funds
Cash Restricted cash Investments Receivables (net)	\$ 1,109,403 14,953 5,861,644	\$ 439,780 - -	\$ - 2,346	\$ 382,988 - 41,734	\$ 1,932,171 14,953 5,905,724
Property taxes Accounts Intergovernmental Loans Due from other funds Prepaids	130,352 14,316 2,078 - 438,907 540,950	- 11,927 - 1,322 -	- - - 1,460,069 -	74 37,038 271,548 259,768	130,352 14,390 51,043 271,548 2,160,066 540,950
Other Total assets		<u>-</u> \$ 453,029	- \$ 1,462,415	<u>1,350</u> \$ 994,500	1,350
<u>Liabilities</u>					
Accounts payable Accrued payroll Due to other funds Unearned revenue Performance bonds Other liabilities	\$ 835,631 78,594 1,569,394 10 14,953 13,020	\$ 7,230 - 438,907 6,085 - -	\$ - - 117,454 - -	\$ 12,901 - 34,311 6,334 - -	\$ 855,762 78,594 2,160,066 12,429 14,953 13,020
Total liabilities	2,511,602	452,222	117,454	53,546	3,134,824
Deferred Inflows of Resources					
Unavailable revenue - property taxes	130,352				130,352
Fund Balances					
Nonspendable Restricted Committed Assigned Unassigned	540,950 45,634 - 1,775,513 3,108,552	- 807 - -	- 818,598 526,363 -	3,347 380,026 482,737 74,844 -	544,297 426,467 1,301,335 2,376,720 3,108,552
Total fund balances	5,470,649	807	1,344,961	940,954	7,757,371
Total liabilities, deferred inflows of resources and fund balances	\$ 8,112,603	\$ 453,029	\$ 1,462,415	\$ 994,500	\$ 11,022,547
					(Continued)

	Exhibit C (2 of 2)
Town of Salem, Connecticut	
Reconciliation of Fund Balance to Net Position of Governmental Activities June 30, 2020	
Amounts reported in the statement of net position (Exhibit A) are different from the governmental fund balance sheet due to:	
Total fund balance (Exhibit C, Page 1)	\$ 7,757,371
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:	
Beginning capital assets Current year additions (net of construction in progress) Depreciation expense	22,023,950 640,508 (831,399)
Other long-term assets are not available to pay for current period expenditures and, therefore, are unavailable in the funds:	
Property tax receivable - accrual basis change	130,352
Some liabilities and deferred inflows of resources, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds:	
Bonds and notes payable Compensated absences Special termination benefits Post closure landfill costs OPEB liability Accrued interest payable Net position (Exhibit A)	(3,721,074) (42,746) (75,000) (12,500) (550,494) (53,735) \$ 25,265,233
	(Concluded)

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2020

	General Fund	Education Grants Fund	Capital Non- Recurring Fund	Other Governmental Funds	Total Governmental Funds
Revenues: Property taxes Intergovernmental Charges for services Contributions Income from investments Other	\$ 12,106,515 4,165,974 214,892 - 83,176 54,746	\$- 469,931 94,257 - - -	\$ - - - - - 32 -	\$- 117,969 47,594 5,750 330 -	\$ 12,106,515 4,753,874 356,743 5,750 83,538 54,746
Total revenues	16,625,303	564,188	32	171,643	17,361,166
Expenditures: Current: General government Public safety Public works Sanitation Education	1,556,227 843,644 628,348 163,847 11,656,634	- - - 562,895	- - - -	9,413 3,820 - 165,716	1,565,640 847,464 628,348 163,847 12,385,245
Debt service Capital outlay	519,768 -	-	155,736 667,089	-	675,504 667,089
Total expenditures	15,368,468	562,895	822,825	178,949	16,933,137
Excess (deficiency) of revenues over expenditures	1,256,835	1,293	(822,793)	(7,306)	428,029
Other financing sources (uses): Transfers in Transfers out	130,568 (1,010,210)		1,010,210 (130,568)	-	1,140,778 (1,140,778)
Net other financing sources (uses)	(879,642)		879,642		
Net change in fund balances	377,193	1,293	56,849	(7,306)	428,029
Fund balances - July 1, 2019	5,093,456	(486)	1,288,112	948,260	7,329,342
Fund balances - June 30, 2020	\$ 5,470,649	\$ 807	\$ 1,344,961	\$ 940,954	\$ 7,757,371

\$428,029

Town of Salem, Connecticut

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to Statement of Activities For the Year Ended June 30, 2020

Amounts reported in the statement of activities (Exhibit B) are different due to:

Net change in fund balances - total governmental funds (Exhibit D)

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital outlay Depreciation expense	640,508 (831,399)
Total	(190,891)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:	
Change in property tax - accrual basis change	44,857
The issuance of long-term debt (e.g., bonds, notes, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The details of these differences in the treatment of long-term debt and related items are as follows:	
Principal repayments: General obligation bonds and notes	457,013
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds: Change in:	
Post closure landfill costs Compensated absences Special termination benefits OPEB liability Accrued interest payable	2,500 (5,508) (75,000) (94,246) 2,917
Total	(169,337)
Change in net position (Exhibit B)	\$569,671

Statement of Fiduciary Net Position Fiduciary Funds June 30, 2020

	Custodial Funds
<u>Assets</u>	Student Activity
Cash	\$ 15,904
Net Position	
Restricted for individuals and organizations	\$ 15,904

Statement of Changes in Fiduciary Net Position Fiduciary Funds For the Year Ended June 30, 2020

	Custodial Funds
	Student Activity
Additions: Activity fees	\$ 20,030
Deductions: Activities	24,518
Change in net position	(4,488)
Net position - July 1, 2019	20,392
Net position - June 30, 2020	\$ 15,904

Notes to Financial Statements As of and for the Year Ended June 30, 2020

History and organization

The Town of Salem, CT ("Town") is a municipal corporation governed by a town charter. The charter establishes the Town Meeting as the legislative body. A Town Meeting is required to make appropriations, levy taxes and borrow money. The executive branch is led by an elected five-member board of selectmen. The selectmen oversee most of the activities not assigned specifically to another body. An elected board of education manages the public school system. The elected board of finance is the budget making authority and supervises the Town financial matters.

Accounting principles generally accepted in the United States of America require that the reporting entity include (1) the primary government; (2) organizations for which the primary government is financially accountable; and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The Town does not report any component units.

I. Summary of significant accounting policies

A. Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town. *Governmental activities* are normally supported by taxes and intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

B. Measurement focus, basis of accounting and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Notes to Financial Statements As of and for the Year Ended June 30, 2020

B. Measurement focus, basis of accounting and financial statement presentation (continued)

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. In addition, the Town considers reimbursement grants to be available if they are collected within one year of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, claims and judgments, and certain other long-term liabilities are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in the governmental funds.

Expenditure reimbursement type grants, certain intergovernmental revenues, charges, transfers and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the Town.

The Town reports the following major governmental funds:

The *General Fund* is the Town's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Education Grants Fund* accounts for and reports financial resources for educational purposes funded by various federal and state grants as well as preschool revenues and expenditures. These funds are required by State Statute to be accounted for separately from the General Fund.

The *Capital Nonrecurring Fund* is used to account for and report financial resources that are restricted, committed or assigned to expenditures for capital outlays, including the acquisition or construction of major capital facilities and other capital assets.

Additionally, the Town reports the following fund types:

Special Revenue Funds are used to account for and report the proceeds of specific revenue resources that are restricted, committed or assigned to expenditures for specified purposes other than debt.

Capital Project Funds are used to account for and report resources and expenditures that are restricted, committed or assigned for the acquisition and construction of capital facilities.

Permanent Funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the Town's programs.

Custodial Funds account for monies held on behalf of student groups.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions are charges between certain Town functions because elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Notes to Financial Statements As of and for the Year Ended June 30, 2020

B. Measurement focus, basis of accounting and financial statement presentation (continued)

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

For purposes of measuring the net pension and OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions and OPEB, and pension and OPEB expense, information about the fiduciary net position and additions to/deductions from fiduciary net position of the Town OPEB, the Connecticut State Teachers' Retirement System ("TRS"), and the Connecticut State Retiree Health Insurance Plan ("RHIP") have been determined on the same basis as they are reported by the Town's OPEB plan, TRS, and RHIP. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms.

C. Assets, liabilities, deferred outflows/inflows of resources and equity

1. Cash and investments

a. Cash

The Town considers cash as cash on hand and demand deposits.

b. Investments

In general, State of Connecticut Statutes allow the Town to invest in obligations of the United States of America or United States government sponsored corporations, in shares or other interests in any custodial arrangement, pool or no-load, open-end management type investment company or investment trust (as defined), in obligations of any State or political subdivision rated within the top two rating categories of any nationally recognized rating service, or in obligations of the State of Connecticut or political subdivision rated within the top three rating categories of any nationally recognized rating service. For the capital nonrecurring fund, not more than 31% can be invested in equity securities. Income from investment is recorded in the fund in which it was earned.

State Treasurers Investment Fund is an investment pool managed by the State of Connecticut Office of the State Treasurer. Investments must be made in instruments authorized by Connecticut General Statutes 3-27c - 3-27e. Investment guidelines are adopted by the State Treasurer. The fair value of the position in the pool is the same as the value of the pool shares.

c. Method used to value investments

Investments for the Town are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates.

Notes to Financial Statements As of and for the Year Ended June 30, 2020

C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)

Fair value of investments

The Town measures and records its investments using fair value measurement guidelines established by accounting principles generally accepted in the United States of America (GAAP). These guidelines recognize a three-tiered fair value hierarchy, as follows:

- Level 1: Quoted prices for identical investments in active markets;
- Level 2: Quoted prices for identical investments in markets that are not active; and

Level 3: Unobservable inputs.

d. Risk policies

Interest rate risk – Interest rate risk is the risk that the government will incur losses in fair value caused by changing interest rates. The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit risk – Credit risk is the risk that an issuer or other counterparty will not fulfill its specific obligation even without the entity's complete failure. The Town has no investment policy that would limit its investment choices due to credit risk other than State Statutes governing investments in obligations of any State or political subdivision or in obligations of the State of Connecticut or political subdivision.

Concentration of credit risk – Concentration of credit risk is the risk attributed to the magnitude of an entity's investments in a single issuer. The Town follows the limitations specified in the Connecticut General Statutes. Generally, the Town's deposits cannot be 75% or more of the total capital in any one depository.

Custodial credit risk – Custodial credit risk is the risk that, in the event of the failure of the counterparty, the Town will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The Town does not have a formal policy with respect to custodial credit risk.

2. Receivables and payables

a. Interfunds

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans).

b. Property taxes and other receivables

In the fund financial and government-wide financial statements, all trade and property tax receivables are shown net of an allowance for uncollectibles. Allowance percentages range from 23% to 29% of outstanding receivable balances and are calculated based upon prior collections.

Notes to Financial Statements As of and for the Year Ended June 30, 2020

C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)

In the fund financial statements, property taxes receivable which have not been collected as of June 30, have been recorded as deferred inflows of resources, since they are not considered to be available to finance expenditures of the current year.

Property taxes are assessed on property as of October 1. Taxes are billed in the following July and are due in two installments, July 1 and January 1. Personal property and motor vehicle taxes are billed in July and are due in one installment, on July 1, and supplemental motor vehicle taxes are due in full January 1. Liens are effective on the assessment date and are continued by filing before the end of the year following the due date.

Loan receivables consist of Community Development Block Grant loans. The Town provides the low interest loans for residential rehabilitation as well as loans to local businesses for facility improvements.

3. Prepaid items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

4. Restricted assets

The restricted assets for the Town are restricted for performance bonds and endowments. Performance bonds are restricted until the monies are returned to the vendor after satisfactory completion of the contract or the Town calls the bond for nonperformance. The trust agreement restricts the expenditure of the investment income only for the designated purpose.

5. Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets are reported in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial, individual cost of more than the capitalization threshold for that asset type and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Property, plant and equipment of the Town are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years	Capitalization Threshold	
Land	N/A	\$	All
Land improvements	10 - 40		20,000
Buildings and systems	15 - 100		20,000
Machinery and equipment	10 - 50		5,000
Infrastructure	20 - 50		100,000
Vehicles	10 - 25		5,000

Notes to Financial Statements As of and for the Year Ended June 30, 2020

C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)

6. Deferred outflows/inflows of resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

For governmental funds, the Town reports unavailable revenue, which arises only under the modified accrual basis of accounting. Accordingly, unavailable revenue is reported only in the governmental funds' balance sheet. The governmental funds report unavailable revenues from property taxes. These amounts are recognized as an inflow of resources in the period that the amounts become available.

7. Compensated absences

Town employees accumulate vacation and sick leave hours for subsequent use or for payment upon termination or retirement. Sick leave and vacation leave expenditures are recognized in the governmental funds in the current year to the extent they are paid during the year or the vested amount is expected to be paid with available resources. A liability for these amounts has been recorded in the government-wide financial statements.

8. Long-term obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities' statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenses.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Notes to Financial Statements As of and for the Year Ended June 30, 2020

C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)

9. Net position and fund balances

In the government-wide financial statements, net position is classified into the following categories:

Net Investment in Capital Assets

This category presents the net position that reflects capital assets net of only the debt applicable to the acquisition or construction of these assets. Debt issued for non-capital purposes, and unspent bond proceeds, are excluded.

Restricted Net Position

This category presents the net position restricted by external parties (creditors, grantors, contributors or laws and regulations).

Unrestricted Net Position

This category presents the net position of the Town which is not restricted.

Sometimes the Town will fund outlays for a particular purpose from both restricted (e.g. restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

In the fund financial statements, fund balances are classified into the following categories:

Nonspendable

This category presents amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted

This category presents amounts that can be spent only for specific purposes because of enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors or the laws or regulations of other governments.

Committed

This category presents amounts that can be used only for specific purposes determined by a formal action at the highest level of decision-making authority for the Town. Commitments may be established, modified or rescinded only through resolutions approved by the Board of Finance.

Notes to Financial Statements As of and for the Year Ended June 30, 2020

C. Assets, liabilities, deferred outflows/inflows of resources and equity (continued)

Assigned

This category presents amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. Intent is expressed by the approval of a resolution by the Board of Finance or by a properly approved purchase order (encumbrance).

Unassigned

This category presents amounts that do not meet the criteria above and are available for any purpose. This category is only reported in the general fund for positive amounts and in any other fund that has a fund balance deficit.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the Town considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Town considers amounts to have been spent first out of committed funds, then assigned funds and finally unassigned funds, as needed, unless the Board of Finance has provided otherwise in its commitment or assignment actions.

10. Use of estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities including disclosures of contingent assets and liabilities and reported revenues, expenses and expenditures during the fiscal year. Actual results could differ from those estimates, particularly given the significant social and economic disruptions and uncertainties associated with the ongoing COVID-19 pandemic and the mitigation responses. Any such differences are not expected to be material for the year ended June 30, 2020.

11. Reclassifications

Certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

II. Stewardship, compliance and accountability

A. Basis of budgeting

Only the General Fund has a legally adopted annual budget.

The Town uses the budgetary basis of accounting under which purchase orders for contracts or other commitments are recorded in order to reserve that portion of the applicable appropriation. Encumbrances are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order, contract or other commitment is issued and, accordingly, encumbrances outstanding at year end are reported in the budgetary statements included as required supplementary information.

Generally, all unencumbered appropriations lapse at year end, except those for capital project funds and those specifically reappropriated by the Board of Finance.

Notes to Financial Statements As of and for the Year Ended June 30, 2020

B. Donor-restricted endowments

The Town has received certain endowments for scholarships and maintenance of the cemetery. The amounts are reflected in net position as restricted for endowments. Investment income is approved for disbursement by the Board of Education or the applicable Trustee and is included in restricted fund balance.

The Town allocates investment income of donor-restricted endowments in accordance with donor restrictions and Connecticut law, which has adopted the provisions of the Uniform Prudent Management of Institutional Funds Act ("UPMIFA"). Under UPMIFA, investment income earned on donor-restricted endowment funds is considered to be unrestricted in the absence of explicit donor restrictions. Further, in the absence of explicit donor restrictions regarding investment appreciation, such appreciation is treated the same as the related investment income. Investment losses that reduce the value of endowment investments below the original principal amount serve to reduce restricted net position or unrestricted net position, depending upon the applicable donor's stipulations regarding the treatment of investment income and appreciation.

C. Capital projects authorizations

The following is a summary of certain capital projects:

Project	Project Authorization	Cumulative Expenditures	Balance
School roof replacement 2019 Engine tanker Roadway rehabilitation 2020	\$ 304,000 120,000 380,536	\$ 22,430 104,790 29,851	\$ 281,570 15,210 350,685
Totals	\$ 804,536	\$ 157,071	\$ 647,465

III. Detailed notes

A. Cash and investments

1. Deposits – custodial credit risk

At year end, the Town's bank balance was \$2,465,956 and was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ 1,349,467
Uninsured and collateral held by the pledging bank's	
trust department, not in the Town's name	616,489
Total amount subject to custodial credit risk	\$ 1,965,956

Financial instruments that potentially subject the Town to significant concentrations of credit risk consist primarily of cash. From time to time, the Town's cash account balances exceeded the Federal Deposit Insurance Corporation limit. The Town reduces its credit risk by maintaining its cash deposits with major financial institutions and monitoring their credit ratings.

Notes to Financial Statements As of and for the Year Ended June 30, 2020

A. Cash and investments (continued)

2. Investments

a. The Town's investments consisted of the following types and maturities. Specific identification was used to determine maturities:

		Investment Maturities (in Years)
Type of Investment	Fair Value	Less Than 1
Certificates of deposit Pooled fixed income	\$	\$
Total	\$ 5,905,724	\$ 5,905,724

- **b.** The Town does not have any investments that require fair value measurement.
- c. The Town's investments subject to credit risk had average ratings by Standard & Poor's as follows:

	Ratings
Type of Investment	AAA
Pooled fixed income	\$ 5,855,931

B. Receivables

Receivable balances have been disaggregated by type and presented separately in the financial statements. Only receivables with allowances for uncollectible accounts, including the applicable allowances for uncollectible accounts, are presented below.

	Property Taxes		
	Taxes	Interest and lien fees	Total
Current portion	\$ 89,127	\$ 11,188	\$ 100,314
Long-term portion Less allowance for uncollectibles	\$ 65,019 (39,254)	\$ 10,725 (6,453)	\$ 75,745 (45,707)
Net long-term portion	\$ 25,765	\$ 4,272	\$ 30,038

Notes to Financial Statements As of and for the Year Ended June 30, 2020

C. Interfund accounts

1. Interfund payables and receivables

A summary of interfund balances is as follows:

	Corresponding		
	Fund	Due From	Due To
<u>Major Funds</u>			
General Fund			
Capital Nonrecurring Fund	N/A	\$-	\$1,427,080
Education Grants Fund	N/A	438,907	φ1,427,000 -
Town Grants Fund	N/A		44,333
School Cafeteria Fund	N/A	_	752
Community Foundation Grant Fund	N/A	-	3,658
School Construction Fund	N/A	-	93,571
Total General Fund		438,907	1,569,394
Capital Nonrecurring Fund			
School Construction Fund	N/A	-	117,454
General Fund	N/A	1,427,080	-
Town Grants Fund	N/A	32,989	-
		<u>·</u>	
Total Capital Nonrecurring Fund		1,460,069	117,454
Education Grants Fund			
General Fund	N/A	-	438,907
Town Grants Fund	N/A	1,322	-
Total Education Grants Fund		1,322	438,907
Other Governmental Funds			
Town Grants Fund	General Fund	44,333	-
School Cafeteria Fund	General Fund	752	-
Community Foundation Grant Fund	General Fund	3,658	-
Town Grants Fund	Capital Nonrecurring Fund	-	32,989
Town Grants Fund	Education Grants Fund	-	1,322
School Construction Fund	Capital Nonrecurring Fund	117,454	-
School Construction Fund	General Fund	93,571	
Total Other Governmental Funds		259,768	34,311
Grand Total		\$2,160,066	\$2,160,066

All interfund balances resulted from the time lag between the dates payments occurred between funds for interfund goods, payroll and services provided or in instances where certain funds do not have a cash account.

Notes to Financial Statements As of and for the Year Ended June 30, 2020

C. Interfund accounts (continued)

2. Interfund transfers

A summary of interfund transfers for the fiscal year is as follows:

	Corresponding Fund	Transfers In	Transfers Out
General Fund	Capital Nonrecurring Fund	\$ 130,568	\$ 1,010,210
Capital Nonrecurring Fund	General Fund	1,010,210	130,568
Total		\$ 1,140,778	\$ 1,140,778

Transfers are used to move budgeted appropriations from the general fund for funding of the capital nonrecurring fund and various programs and activities in other funds.

Notes to Financial Statements As of and for the Year Ended June 30, 2020

D. Capital assets

Capital asset activity for the fiscal year was as follows:

	Balance July 1, 2019	Increases	Decreases	Balance June 30, 2020
Capital Assets, Not Being Depreciated				
Land	\$ 1,840,216	\$-	\$-	\$ 1,840,216
Construction in progress	56,964	63,540	7,401	113,103
Total Capital Assets, Not Being Depreciated	1,897,180	63,540	7,401	1,953,319
Capital Assets, Being Depreciated				
Land improvements	2,000,005	-	-	2,000,005
Buildings and systems	16,654,475	-	-	16,654,475
Machinery and equipment	2,258,759	55,125	-	2,313,884
Infrastructure	3,369,292	467,011	-	3,836,303
Vehicles	3,811,264	62,233	-	3,873,497
Total Capital Assets, Being Depreciated	28,093,795	584,369		28,678,164
Total Capital Assets	29,990,975	647,909	7,401	30,631,483
Less Accumulated Depreciation For				
Land improvements	618,053	84,506	-	702,559
Building and systems	3,419,953	306,479	-	3,726,432
Machinery and equipment	1,198,050	103,834	-	1,301,884
Infrastructure	944,098	185,496	-	1,129,594
Vehicles	1,786,871	151,084	-	1,937,955
Total Accumulated Depreciation	7,967,025	831,399		8,798,424
Total Capital Assets, Being Depreciated, Net	20,126,770	(247,030)		19,879,740
Capital Assets, Net	\$22,023,950	\$ (183,490)	\$ 7,401	\$21,833,059

Depreciation expense was charged to functions/programs of the Town as follows:

General government	\$ 131,360
Public safety	169,058
Public works	275,788
Sanitation	17,244
Education	237,949
Total depreciation expense	\$ 831,399

Notes to Financial Statements As of and for the Year Ended June 30, 2020

E. Short-term obligations

The Town uses short-term notes during the construction period of various public projects prior to the issuance of the bonds at the completion of the project.

Short-term obligation activity for the fiscal year was as follows:

Type of Obligation	Balance July 1, 2019	Additions	Reductions	Balance June 30, 2020
Note payable	\$ 60,000	\$ -	\$ 60,000	\$ -

F. Changes in long-term obligations

1. Summary of changes

Description	Original Amount	Date of Issue	Date of Maturity	Interest Rate	Balance July 1, 2019	Additions	Deductions	Balance June 30, 2020	Current Portion	Long-Term Portion
Bonds:										
Schools:										
General obligation	\$4,500,000	07/02/14	07/01/29	2.25-4.00%	\$3,575,000	\$ -	\$ 325,000	\$ 3,250,000	\$325,000	\$2,925,000
<u>Notes payable:</u> Fire department tools Fire truck	182,000 555,563	07/16/15 07/01/18	07/06/19 07/01/24	2.99% 3.65%	47,524 555,563	-	47,524 84,489	- 471,074	- 87,577	- 383,497
Total notes payable	737,563				603,087	-	132,013	471,074	87,577	383,497
Total bonds and notes payable					4,178,087		457,013	3,721,074	412,577	3,308,497
Compensated absences					37,238	8,405	2,897	42,746	4,275	38,471
Special termination benefits					-	75,000	-	75,000	75,000	
Post closure landfill costs					15,000		2,500	12,500	2,500	10,000
OPEB liability					456,248	115,942	21,696	550,494	-	550,494
Total long-term obligations					\$4,686,573	\$ 199,347	\$ 484,106	\$ 4,401,814	\$494,352	\$3,907,462

All long-term liabilities are generally liquidated by the general fund.

Notes to Financial Statements As of and for the Year Ended June 30, 2020

F. Changes in long-term obligations (continued)

The following is a summary of principal and interest amounts of bond and note maturities:

Year Ended June 30	Bond Principal	Note Principal	Total Interest
2021	\$ 325,000	\$ 87,577	\$ 112,276
2022	325,000	90,777	96,076
2023	325,000	94,094	82,602
2024	325,000	97,532	71,446
2025	325,000	101,094	58,944
2026	325,000	-	45,500
2027	325,000	-	35,750
2028	325,000	-	26,000
2029	325,000	-	15,844
2030	325,000		5,281
Total	\$3,250,000	\$ 471,074	\$ 549,719

2. Statutory debt limitations

The Town's indebtedness does not exceed the legal debt limitations as required by Connecticut General Statutes as reflected in the following schedule:

Category	Debit Limit	Net Indebtedness		Balance
General purpose	\$ 27,375,161	\$	-	\$27,375,161
Schools	54,750,321		3,250,000	51,500,321
Sewers	45,625,268		-	45,625,268
Urban renewal	39,541,899		-	39,541,899
Pension deficit	36,500,214		-	36,500,214

The total overall statutory debt limit for the Town is equal to seven times prior year annual receipts from taxation, \$85,167,166.

The indebtedness reflected above includes bonds outstanding in addition to the amount of bonds authorized and unissued against which bond anticipation notes are issued and outstanding.

3. Landfill closure and post-closure care costs

State and Federal laws and regulations require that the Town perform certain maintenance and monitoring functions at the landfill site for 30 years. Estimated total current costs of landfill post-closure care is \$12,500, which is based on the amount estimated to be paid for all equipment, facilities and services required to monitor and maintain the landfill. However, the actual cost of monitoring and other post-closure care may be higher due to inflation, changes in technology or changes in landfill laws and regulations.

Notes to Financial Statements As of and for the Year Ended June 30, 2020

G. Fund balances and restricted net position

Fund balances are composed of the following:

Fund Balance Component	General Fund	Education Grants Fund	Capital Nonrecurring Fund	Other Governmental Funds	Total Governmental Funds	
Nonspendable: Cemetery maintenance Prepaids Gift cards	\$ - 540,950 -	\$ - - -	\$ - - -	\$ 1,997 - 1,350	\$ 1,997 540,950 1,350	
Total nonspendable	540,950			3,347	544,297	
Restricted: General government Cemetery maintenance Residential rehabilitation Town clerk documents Library operations Education	- - 45,634 - -	- - - - - 807	- - - -	45,432 6,349 307,648 - 441 20,156	45,432 6,349 307,648 45,634 441 20,963	
Total restricted	45,634	807		380,026	426,467	
Committed: Capital projects			818,598	482,737	1,301,335	
Assigned: General government Public safety Subsequent year's budget Capital projects	- - 781,705 993,808	- - -	- - 526,363	74,688 156 - -	74,688 156 781,705 1,520,171	
Total assigned	1,775,513		526,363	74,844	2,376,720	
Unassigned	3,108,552				3,108,552	
Total	\$ 5,470,649	\$ 807	\$ 1,344,961	\$ 940,954	\$ 7,757,371	

The amount of restricted net position, which was restricted by enabling legislation totaled \$20,156.

IV. Other information

A. Risk management

The Town is exposed to various risks of loss including torts, theft of, damage to and destruction of assets; errors or omissions; injuries to employees and natural disasters. The Town obtains commercial insurance for these risks. Settled claims have not exceeded commercial coverage in any of the past three years, and there has not been any significant reductions in insurance coverage from amounts held in prior years.

Notes to Financial Statements As of and for the Year Ended June 30, 2020

A. Risk management (continued)

The Town is a member in Connecticut Interlocal Risk Management Association ("CIRMA"). CIRMA is a public entity risk pool established under the provisions of the Connecticut General Statutes Section 7-479a et. seq. The Town is liable only for contributions to the pool. Members do not retain the risk of loss, as they have transferred the risk by purchasing pool coverage with no deductible retention. A separate agreement limits the member's obligation to pay indemnification obligations and expenses should CIRMA be unable to do so.

The Town is a member of CIRMA's Liability-Automobile-Property Pool a risk sharing pool. The Town paid CIRMA for provisions of general liability, automobile liability, employee benefit liability, law enforcement liability, public officials and property coverage. The premium is subject to these coverages and claims and expense payments falling within the deductible amounts are the responsibility of the Town. CIRMA's Liability-Automobile-Property Pool retains \$1,000,000 per occurrence for each line of liability coverage.

The Town is also a member of CIRMA's Workers' Compensation Pool, a risk sharing pool. The Workers' Compensation Pool provides statutory benefits pursuant to the provisions of the Connecticut Workers' Compensation Act. The coverage is subject to an insured loss retrospective rating plan and losses incurred in the coverage period will be evaluated at 18, 30 and 42 months after the effective date of coverage. The premium is subject to a payroll audit at the close of the coverage period. CIRMA's Workers' Compensation Pool retains \$1,000,000 per occurrence and purchases reinsurance above that amount to the limit of liability of \$10,000,000 per occurrence.

B. Commitments and litigation

Amounts received or receivable from Federal and State grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

The Town is a defendant in various lawsuits and the outcome of these lawsuits is not presently determinable. In the opinion of the Town attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the Town.

C. Regionalization

In 1997, the Towns of Salem and East Lyme entered into a cooperative agreement to build and maintain an expansion of the East Lyme High School for the mutual benefit of both towns. This agreement has the following financial provisions:

• Tuition will be charged at a base rate per Salem's regular education students attending East Lyme High School and a premium rate, equal to 1.85 times the base rate, for special educational students. Regardless of the number of students attending East Lyme High School, Salem is required to pay the base rate for a minimum enrollment equal to 80% of the total Salem high school students enrolled in grades nine through twelve at any high school. During the year the Town paid \$1,908,480 in regular education tuition and \$702,144 in special education tuition to the Town of East Lyme, Connecticut.

Notes to Financial Statements As of and for the Year Ended June 30, 2020

C. Regionalization (continued)

- To compensate for services, such as police, fire safety, water and sewer, paid by the Town of East Lyme on behalf of the school, the Town of Salem will reimburse the Town of East Lyme, Connecticut a per student fee.
- The Town will pay the Town of East Lyme, Connecticut a flat facilities expansion and improvement charge for 20 years. This charge is equal to 20% of the non-reimbursed construction related costs. It is payable in two equal semi-annual installments.

The tuition and other fees paid during the year are based on an estimated amount. The final costs are calculated after the end of the year and are billed, or refunded, in the second subsequent year based on the final audited amounts.

D. Contingencies

Coronavirus

In March 2020, the United States declared the outbreak of Coronavirus a national emergency. Similarly, the Governor of the State of Connecticut declared a state of emergency and has since issued over 70 executive orders regarding the pandemic. One of the most significant executive orders required local governments to offer taxpayers/rate payers one or both of the following programs: interest rate reduction program and payment deferral program. The interest rate reduction program reduced the interest rate charged on delinquent taxes/user fees from 18% to 3% for the period April 1, 2020 through October 1, 2020. The payment deferral program also was effective April 1, 2020 for local governments with quarterly payments and July 1, 2020 for those with semi-annual payments. This program allowed taxpayers/rate payers to defer payment of amounts due without incurring any penalty interest until October 1, 2020. The Town implemented the payment deferral program. The impact of this program on property tax and user fee revenues and delinquent interest collections was not significant during this period.

The state of emergency has had a negative impact on the Town's economically sensitive revenues such as park and recreation program fees, interest earnings and certain other charges for services for the last quarter of the fiscal year and the impact continues into the 2021 fiscal year. On the expenditure side, expenditures for health and safety measures, including additional personnel costs, technology and supplies are expected to increase and may exceed adopted budgets. There continues to be uncertainty related to the duration, possible reemergence and future severity of the pandemic, as well as to what actions may be taken by the Federal government, the State of Connecticut and health care authorities to contain or mitigate its effects. This includes the nature and extent of any financial support.

The Town is continuously monitoring its financial condition and will take proactive measures as necessary to maintain operations and meet its obligations. Given this level of uncertainty, management cannot reasonably estimate the complete impact on the Town's future financial position at this time.

Notes to Financial Statements As of and for the Year Ended June 30, 2020

V. Pensions and other post-employment benefit plans

A. Connecticut state teachers' retirement system

1. Plan description

Teachers, principals, superintendents or supervisors engaged in service of public schools are provided with pensions through the Connecticut State Teachers' Retirement System ("TRS"), a cost sharing multiple-employer defined benefit pension plan administered by the Teachers' Retirement Board ("TRB"). Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the TRB. TRS issues a publicly available financial report that can be obtained at www.ct.gov/trb.

2. Benefit provisions

Normal retirement	Age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut
Benefit calculation	2.00% of the average annual salary times the years of credited service (maximum benefit is 75% of average annual salary during the 3 years of highest salary)
Early retirement	25 years of credited service including 20 years of Connecticut service, or age 55 with 20 years of credited service including 15 years of Connecticut service
Early retirement amount	Benefit amounts are reduced by 6.00% per year for the first 5 years preceding normal retirement age and 4.00% per year for the next 5 years preceding the normal retirement age. Effective July 1, 1999, the reduction for individuals with 30 or more years of service is 3.00% per year by which retirement precedes normal retirement date
Service connected disability amount	2.00% of average annual salary times credited service to date of disability, but not less than 15% of average annual salary, nor more than 50% of average annual salary. In addition, disability benefits under this plan (without regard to cost-of-living adjustments) plus any initial award of social security benefits and workers' compensation cannot exceed 75% of annual average salary
Non-service connected disability service requirement	Five years of credited service
Vesting - Service	10 years of service
Vesting - Amount	100%
Pre-retirement death benefit amount	Lump-sum return of contributions with interest or surviving spouse benefit depending on length of service

Notes to Financial Statements As of and for the Year Ended June 30, 2020

A. Connecticut state teachers' retirement system (continued)

3. Contributions

State of Connecticut

Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the State of Connecticut are amended and certified by the State Teachers' Retirement Board and appropriated by the General Assembly. The contributions are actuarially determined as an amount that, when combined with employee contributions and investment earnings, is expected to finance the costs of the benefits earned by employees during the year, with any additional amount to finance any unfunded accrued liability.

Employer (school districts)

School district employers are not required to make contributions to the plan.

Employees

Effective January 1, 2018, each teacher is required to contribute 7% of their salary for the pension benefit.

4. Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions

The Town reports no amounts for its proportionate share of the net pension liability, and related deferred outflows and inflows due to the statutory requirement that the State pay 100% of the required contribution. The amounts recognized by the Town as its proportionate share of the net pension liability, the related state support, and the total portion of the net pension liability that was associated with the Town were as follows:

Town's proportionate share of the net pension liability	\$ -
State's proportionate share of the net pension liability associated with the Town	13,025,364
Total	\$ 13,025,364

Notes to Financial Statements As of and for the Year Ended June 30, 2020

A. Connecticut state teachers' retirement system (continued)

The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2018. The Town has no proportionate share of the net pension liability.

During the year the Town recognized pension expense and revenue of \$985,951 for on-behalf amounts for contributions to the plan by the State.

5. Actuarial assumptions

The total pension liability was determined by an actuarial valuation as of June 30, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

Investment rate of return	6.90%
Inflation	2.50%
Salary increases	3.25-6.50%, including inflation
Mortality rates	Mortality rates were based on the RP-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale

Future cost-of-living increases - For teachers who retired prior to September 1, 1992, pension benefit adjustments are made in accordance with increases in the Consumer Price Index, with a minimum of 3% and a maximum of 5.00% per annum. For teachers who were members of the Teachers' Retirement System before July 1, 2007, and retire on or after September 1, 1992, pension benefit adjustments are made that are consistent with those provided for social security benefits on January 1 of the year granted, with a maximum of 6.00% per annum. If the return on assets in the previous year was less than 8.50%, the maximum increase is 1.50%. For teachers who were members of the Teachers' Retirement System after July 1, 2007, pension benefit adjustments are made that are consistent with those provided for social security benefits on January 1 of the year granted, with a maximum of 5.00% per annum. If the return on assets in the previous year was less than 11.50%, the maximum increase is 3.00%, and if the return on the assets in the previous year was less than 8.50%, the maximum increase is 1.00%.

Changes in assumptions and inputs

- The inflation assumption was decreased from 2.75% to 2.50%.
- The investment rate of return was decreased from 8.00% to 6.90%.

Long-term expected rate of return

The long-term expected rate of return on pension plan investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Notes to Financial Statements As of and for the Year Ended June 30, 2020

A. Connecticut state teachers' retirement system (continued)

The target asset allocation and best estimates of geometric rates of return for each major class are summarized in the following table:

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
	00.000/	0.400/
Public equity - US equity	20.00%	8.10%
Public equity - international developed equity	11.00%	8.50%
Public equity - emerging markets equity	9.00%	10.40%
Fixed income - core fixed income	16.00%	4.60%
Fixed income - inflation linked bonds	5.00%	3.60%
Fixed income - high yield	6.00%	6.50%
Fixed income - emerging market debt	5.00%	5.20%
Private equity	10.00%	9.80%
Real estate	10.00%	7.00%
Alternative investments - real assets	4.00%	8.20%
Alternative investments - hedge funds	3.00%	5.40%
Liquidity fund	1.00%	2.90%
Total	100.00%	
	100.0070	

6. Discount rate

The discount rate used to measure the total pension liability was 6.90%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that State contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

7. Sensitivity of the net pension liability to changes in the discount rate

The Town's proportionate share of the net pension liability is \$0 and, therefore, the change in the discount rate would only impact the amount recorded by the State of Connecticut.

8. Plan fiduciary net position

Detailed information about the Connecticut State Teachers' Retirement Plan fiduciary net position is available in the separately issued State of Connecticut Comprehensive Annual Financial Report as of and for the year ended June 30, 2019.

Notes to Financial Statements As of and for the Year Ended June 30, 2020

B. Other post-employment benefit ("OPEB") plan

1. Plan description

a. Plan administration

The Town administers a single-employer, post-retirement healthcare plan for retired certified teachers and their spouses in accordance with the Connecticut General Statutes and various collective bargaining agreements. The plan is considered to be part of the Town's financial reporting entity. The plan does not have assets accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75. The plan does not issue stand-alone financial reports.

b. Plan membership

As of June 30, 2020, the plans' membership consisted of:

2
43
45

2. Benefit provisions

The Town provides certain health care benefits for retired certified teachers and their spouses through a single - employer defined benefit plan administered by the Town in accordance with the Connecticut General Statutes and various collective bargaining agreements.

Eligibility - Age 60 with 20 years of service or 35 years of service at any age (Normal Retirement); or age 55 with 20 years of service or 25 years of service at any age (Early Retirement). Upon reaching age 65 retired teachers and certified administrators who elect to participate in Medicare are removed from coverage.

3. Contributions

Teachers who no longer work for the Board of Education are allowed by State Statute to participate in the Town's group medical insurance plan until they formally begin receiving benefits from the State Teachers' Retirement Plan. These retirees are required to contribute the cost of the insurance to the Town.

4. OPEB liability

The Board of Education's OPEB liability of \$550,494, was measured as of June 30, 2020 and was determined by an actuarial valuation as of that date.

Notes to Financial Statements As of and for the Year Ended June 30, 2020

B. Other post-employment benefit ("OPEB") plan (continued)

5. Actuarial methods and significant assumptions:

The Town has elected to use the alternative approach to calculate OPEB related benefits. This allows financial statement preparers to use certain simplified assumptions to project benefits without the use of an actuary. The significant assumptions used to apply this method were developed by the Board of Education with the use of an outside vendor.

Other actuarial methods and significant assumptions are summarized as follows:

Valuation date	June 30, 2020
Actuarial cost method	Entry age normal
Amortization method	Level percentage
Amortization period	20 years
Discount rate	2.66%
Healthcare cost trend rate	Ranges from 4.6% - 4.7%
Salary increases	3.00%
Mortality rates	RP2000 Mortality Table for Males and Females Projected 18 years; this assumption does not include a margin for future improvements in longevity

The discount rate for the plan was based on the Standard and Poor's municipal bond 20-year high grade index as of the measurement date.

6. Changes from prior year

a. Changes in assumptions

The discount rate decreased from 3.62% to 2.66%.

b. Changes in benefit terms

There were no changes in benefit terms.

7. Changes in the OPEB liability

Balance at July 1, 2019	\$ 456,248
Service cost Interest Differences between expected and actual experience Changes in assumptions	 16,015 17,096 (21,696) 82,831
Net change	 94,246
Balance at June 30, 2020	\$ 550,494

Notes to Financial Statements As of and for the Year Ended June 30, 2020

B. Other post-employment benefit ("OPEB") plan (continued)

8. Sensitivity of the OPEB liability to changes in the discount rate

The following presents the OPEB liability, as well as what the OPEB liability would be if it were calculated using a discount rate that is 1-percent lower or 1-percent higher than the current discount rate:

	1%	Current	1%	
	Decrease	Discount Rate	Increase	
	1.66%	% 2.66% 3.66%		
OPEB Liability	\$ 658,478	\$ 550,494	\$ 464,579	

9. Sensitivity of the OPEB liability to changes in the healthcare cost trend rate

The following presents the OPEB liability, as well as what the OPEB liability would be if it were calculated using trend rates that are 1-percent lower or 1-percent higher than the current trend rates:

		Current					
	1%	1% Health Care 1%					
	Decrease	Trend Rates	Increase				
OPEB Liability	\$ 441,597	\$ 550,494	\$ 692,324				

10. OPEB expense and deferred outflows of resources related to OPEB

For the fiscal year, the Town recognized OPEB expense of \$94,246.

C. Connecticut state teachers' retirement board retiree health insurance plan

1. Plan description

Teachers, principals, superintendents or supervisors engaged in service of public schools that are currently receiving a retirement or disability benefit through the Connecticut Teachers' Retirement System are eligible to participate in the Connecticut State Teachers' Retirement System Retiree Health Insurance Plan ("TRS-RHIP") - a cost sharing multiple-employer defined benefit other post-employment benefit plan administered by the Teachers' Retirement Board ("TRB"). Chapter 167a Section 10-183t of the State Statutes grants authority to establish and amend the benefit terms to the TRB. TRS-RHIP issues a publicly available financial report that can be obtained at www.ct.gov/trb.

Notes to Financial Statements As of and for the Year Ended June 30, 2020

C. Connecticut state teachers' retirement board retiree health insurance plan (continued)

2. Benefit provisions

The Plan provides for retiree health insurance benefits. Eligibility is as follows:

Normal retirement	Age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut
Early retirement	25 years of credited service including 20 years of Connecticut service, or age 55 with 20 years of credited service including 15 years of Connecticut service
Service connected disability service requirement	No service requirement
Non-service connected disability service requirement	Five years of credited service
Vesting - Service	10 years of service

Retiree health care coverage

Any member that is currently receiving a retirement or disability benefit is eligible to participate in the Plan. There are two types of the health care benefits offered through the system. Subsidized Local School District Coverage provides a subsidy paid to members still receiving coverage through their former employer and the CTRB Sponsored Medicare Supplemental Plans provide coverage for those participating in Medicare, but not receiving Subsidized Local School District Coverage.

Any member that is not currently participating in Medicare Parts A & B is eligible to continue health care coverage with their former employer. A subsidy of up to \$110 per month for a retired member plus an additional \$110 per month for a spouse enrolled in a local school district plan is provided to the school district to first offset the retiree's share of the cost of coverage, any remaining portion is used to offset the district's cost. The subsidy amount is set by statute, and has not increased since July of 1996. A subsidy amount of \$220 per month may be paid for a retired member, spouse or the surviving spouse of a member who has attained the normal retirement age to participate in Medicare, is not eligible for Part A of Medicare without cost, and contributes at least \$220 per month towards coverage under a local school district plan.

Any member that is currently participating in Medicare Parts A & B is eligible to either continue health care coverage with their former employer, if offered, or enroll in the plan sponsored by the System. If they elect to remain in the plan with their former employer, the same subsidies as above will be paid to offset the cost of coverage.

If a member participating in Medicare Parts A & B so elects, they may enroll in one of the CTRB Sponsored Medicare Supplemental Plans. Active members, retirees, and the State pay equally toward the cost of the basic coverage (medical and prescription drug benefits).

Those participants electing vision, hearing, and/or dental are required by the System's funding policy to pay the full cost of coverage for these benefits, and no liability is assumed by the Plan for these benefits.

Notes to Financial Statements As of and for the Year Ended June 30, 2020

C. Connecticut state teachers' retirement board retiree health insurance plan (continued)

Survivor health care coverage

Survivors of former employees or retirees remain eligible to participate in the Plan and continue to be eligible to receive either the \$110 monthly subsidy or participate in the TRB-Sponsored Medicare Supplemental Plans, as long as they do not remarry.

3. Contributions

State of Connecticut

Per Connecticut General Statutes Section 10-183z, contribution requirements of active employees and the State of Connecticut are amended and certified by the State Teachers' Retirement Board and appropriated by the General Assembly. The State contributions are not currently actuarially funded. The State appropriates from the General Fund one third of the annual costs of the Plan. Administrative costs of the Plan are financed by the State. Based upon Chapter 167a, Subsection D of Section 10-183t of the Connecticut statutes, it is assumed the State will pay for any long-term shortfall arising from insufficient active member contributions.

Employer (School Districts)

School district employers are not required to make contributions to the plan.

Employees

Each member is required to contribute 1.25% of their annual salary.

4. OPEB liabilities, OPEB expense, deferred outflows of resources and deferred inflows of resources related to OPEB

The Town reports no amounts for its proportionate share of the net OPEB liability, and related deferred outflows and inflows due to the statutory requirement that the State pay 100% of the required contribution. The amounts recognized by the Town as its proportionate share of the net OPEB liability, the related state support, and the total portion of the net OPEB liability that was associated with the Town were as follows:

Town's proportionate share of the net OPEB liability	\$ -	
State's proportionate share of the net OPEB liability associated with the Town	2,031,378	_
Total	\$ 2,031,378	

The net OPEB liability was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2018. The Town has no proportionate share of the net OPEB liability.

The Town recognized OPEB expense and revenue of \$26,947 for on-behalf amounts for contributions to the plan by the State.

Notes to Financial Statements As of and for the Year Ended June 30, 2020

C. Connecticut state teachers' retirement board retiree health insurance plan (continued)

5. Actuarial assumptions

The total OPEB liability was determined by an actuarial valuation as of June 30, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

Investment rate of return	3.00%
Inflation	2.50%
Health care cost trend rate	
Pre-Medicare	5.95% decreasing to 4.75% by 2025
Medicare	5.00% decreasing to 4.75% by 2028
Salary increases	3.25-6.50%, including inflation
Mortality rates	Mortality rates were based on the RP-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale
Year fund net position will be depleted	2020

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2010 - June 30, 2015.

Changes in assumptions and inputs

• The discount rate was decreased from 3.87% to 3.50% to reflect the change in the Municipal Bond Index rate.

Additionally, expected annual per capita claims costs were updated to better reflect anticipated medical and prescription drug claim experience both before and after the plan change that became effective on January 1, 2019. Further, the expected rate of inflation was decreased and the Real Wage Growth assumption was increased.

Long-term expected rate of return

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

All the plan assets are assumed to be invested in cash equivalents due to the need for liquidity. The expected rate of return is 3.00%.

Notes to Financial Statements As of and for the Year Ended June 30, 2020

C. Connecticut state teachers' retirement board retiree health insurance plan (continued)

Affordable Care Act ("ACA")

The impact of the Affordable Care Act ("ACA") was addressed in this valuation. Review of the information currently available did not identify any specific provisions of the ACA that are anticipated to significantly impact results. While the impact of certain provisions such as the excise tax on high-value health insurance plans beginning in 2020 (if applicable), mandated benefits and participation changes due to the individual mandate should be recognized in the determination of liabilities, overall future plan costs and the resulting liabilities are driven by amounts employers and retirees can afford (i.e., trend). The trend assumption forecasts the anticipated increase to initial per capita costs, taking into account health care cost inflation, increases in benefit utilization, plan changes, government-mandated benefits, and technological advances.

Given the uncertainty regarding the ACA's implementation (e.g., the impact of excise tax on high-value health insurance plans, changes in participation resulting from the implementation of state-based health insurance exchanges), continued monitoring of the ACA's impact on the Plan's liability will be required.

6. Discount rate

The discount rate used to measure the total OPEB liability was 3.50%. The Municipal Bond Index Rate was used in the determination in the discount rate. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that no future employer contributions were assumed to be made.

7. Sensitivity of the OPEB liability to changes in the discount rate and the health care cost trend rate

The Town's proportionate share of the net OPEB liability is \$0 and, therefore, the change in the discount rate would only impact the amount recorded by the State of Connecticut.

8. Plan fiduciary net position

Detailed information about the Connecticut State Teachers' OPEB Plan fiduciary net position is available in the separately issued State of Connecticut Comprehensive Annual Financial Report as of and for the year ended June 30, 2019.

Required Supplementary Information

Туре	Description					
Pudgetory	Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - General Fund					
Budgetary	Notes to Required Supplementary Information - Budgets and Budgetary Accounting					
Pension Plans						
State Teachers' Retirement System	Schedule of Proportionate Share of the Net Pension Liability					
	Schedule of Contributions					
	Notes to Required Supplementary Information					
Other Dest Employment Repetite Diane						
Other Post-Employment Benefits Plans Education State Teachers' Retirement Board Retiree	Schedule of Changes in OPEB Liability					
Health Insurance Plan	Schedule of Proportionate Share of the Net OPEB Liability					
	Schedule of Contributions					
	Notes to Required Supplementary Information					

Required Supplementary Information

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Budgetary Basis) General Fund For the Year Ended June 30, 2020

	Original Budget	Additional Appropriations and Transfers	Final Budget	Actual	Variance with Final Budget
Revenues					
Property tax revenues					
Property taxes	\$ 11,747,532	\$-	\$ 11,747,532	\$ 11,850,074	\$ 102,542
Prior year tax collections	140,000	-	140,000	52,869	(87,131)
Supplemental motor vehicle tax collections	100,000	-	100,000	152,872	52,872
Interest on property taxes	60,000	-	60,000	47,278	(12,722)
Interest on supplemental motor vehicles	2,600	-	2,600	2,180	(420)
Liens on property taxes	1,000		1,000	1,242	242
Total property tax revenues	12,051,132		12,051,132	12,106,515	55,383
Intergovernmental					
State/federal grants for education					
Education equalization	2,527,257	-	2,527,257	2,621,550	94,293
Adult education	4,066		4,066	4,160	94
Total state/federal grants for education	2,531,323		2,531,323	2,625,710	94,387
Other state/federal grants					
Town Aid Road (TAR)	193,591	-	193,591	193,271	(320)
State property in lieu of taxes	33,620	-	33,620	35,653	2,033
Local capital improvement	33,620	-	33,620	136,085	102,465
Mashantucket Pequot grant	7,370	-	7,370	7,370	-
Library building grant	2,200	-	2,200	-	(2,200)
Tax relief for the elderly	300	-	300	-	(300)
Veterans' tax relief	4,000	-	4,000	2,834	(1,166)
Tax relief for the disabled	-	-	-	343	343
Telephone access line	7,000	-	7,000	7,619	619
Office of policy and management grant	4,066	-	4,066	4,699	633
Miscellaneous	-	-	-	6,798	6,798
Municipal Stabilization Grant	132,694		132,694	132,694	
Total other state/federal grants	418,461		418,461	527,366	108,905
Total intergovernmental	2,949,784		2,949,784	3,153,076	203,292
Charges for services					
Licenses and permits					
Garbage bag revenue	36,000	-	36,000	37,459	1,459
Conveyance tax	50,000	-	50,000	47,083	(2,917)
Building permits	40,000	-	40,000	53,693	13,693
Tipping and hauling fees	4,000	-	4,000	4,085	85
Landfill fees - bulky waste	7,000	-	7,000	7,821	821
Heating	6,000	-	6,000	9,677	3,677
Electrical	7,000	-	7,000	11,128	4,128
Plumbing	2,500	-	2,500	2,826	326
Zoning compliance	1,400	-	1,400	1,450	50
Miscellaneous permits and fees Pistol permits/sport licenses	1,000 2,000	-	1,000 2,000	3,606 2,940	2,606 940
			i		
Total licenses and permits	156,900		156,900	181,768	24,868

Required Supplementary Information

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Budgetary Basis) General Fund For the Year Ended June 30, 2020

	Additional Original Appropriations Final Budget and Transfers Budget			Actual	Variance with Final Budget
Charges for current services Recording fees Sale of copies Planning and zoning commission fees CFC evacuation fees Sale of maps Inland/wetland commission fees Zoning board of appeals fees Sale of zoning regulations	\$ 15,00 4,00 40 75 40 30 20 15	0 - 0 - 0 - 0 - 0 - 0 - 0 - 0 -	\$ 15,000 4,000 400 750 400 300 200 150	\$ 19,419 3,842 1,841 2,115 260 450 2 -	\$ 4,419 (158) 1,441 1,365 (140) 150 (198) (150)
Electronic registration fees	3,20		3,200	5,195	1,995
Total charges for current services	24,40	0	24,400	33,124	8,724
Total charges for services	181,30	0	181,300	214,892	33,592
Income from investments General fund	65,00	0	65,000	83,176	18,176
Other Recreation fee based activity Library fees/fines Miscellaneous Insurance claims and refunds Use of recreation fields Pavilion rental	17,00 14,20 5,00 6,00 4,00 3,15	0 - 0 - 0 - 0 -	17,000 14,200 5,000 6,000 4,000 3,150	7,914 11,552 25,744 9,656 - (120)	(9,086) (2,648) 20,744 3,656 (4,000) (3,270)
Total other	49,35	0	49,350	54,746	5,396
Total revenues	15,296,56	6	15,296,566	15,612,405	315,839
Other financing sources Appropriation of fund balance Transfers in	40,94 14,00	•	75,940 14,000	- 130,568	(75,940) 116,568
Total other financing sources	54,94	0 35,000	89,940	130,568	40,628
Total revenues and other financing sources	15,351,50	6 35,000	15,386,506	15,742,973	356,467
Expenditures General government Selectman's department	7,48		7,480	6,917	563
Salaries Building official, sanitarian Town clerk Treasurer, auditor, board of finance	587,97 3,00 15,64 37,50	3 - 5 200	627,979 3,003 15,845 37,507	599,222 2,520 15,618 37,507	28,757 483 227
Assessor	31,10		31,100	29,994	1,106

(Continued)

Required Supplementary Information

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Budgetary Basis) General Fund For the Year Ended June 30, 2020

General government (continued) \$ 13,655 \$ - \$ 13,655 \$ - 14,035 7,363 6,672 Town ocunsel 20,100 36,000 56,100 54,100 2,000 Town ocunsel 20,100 36,000 56,100 54,439 10,221 Municipal building maintenance 48,830 14,700 63,530 61,736 1,734 Employee benefits 366,013 (64,660) 301,353 280,127 21,226 Utilities 59,276 - 59,276 51,791 7,485 Town services 101,766 - 11,706 10,963 10,532 431 Economic development 1,700 - 1,700 564 1,366 1,464 Zoning board of appeals 800 - 800 100 10,036 1,464 Zoning board of appeals 800 - 800 100 10,000 24,499 Municipal insurance 124,426 - 124,426 124,426 - 124,426			Original Budget	Appr	ditional opriations Transfers		Final Budget		Actual	W	ariance ith Final Budget
Registrar 14,035 - 14,035 7,383 6,672 Town counsel 20,100 36,000 56,100 54,100 2,000 Town office operations 97,660 - 97,660 67,439 10,221 Municipal building maintenance 48,830 14,700 63,530 61,736 1,794 Employee benefits 366,013 (64,660) 301,353 280,127 21,226 Utilities 59,276 - 59,276 59,276 59,276 59,276 51,791 7,485 Town services 101,766 - 101,766 95,675 6,091 Regional services 10,203 760 10,963 10,532 431 Economic development 1,700 - 1,460 13,036 1,464 Zoning baard of appeals 800 - 4800 110 690 Nunicipal insurance 124,426 - 124,426 124,426 124,426 124,426 124,426 124,426 124,426 12		•		•		•		•		•	_
Town counsel 20,100 36,000 56,100 54,100 2,000 Town office operations 97,660 - 97,660 87,439 10,221 Municipal building maintenance 48,830 14,700 63,530 61,736 1,794 Employee benefits 366,013 (64,660) 301,353 280,127 21,226 Utilities 59,276 - 59,276 51,791 7,485 Town services 101,766 - 101,766 64 1,336 Inland wetlands, conservation commission 3,200 - 3,200 1,083 14,64 Zoning board of appeals 800 - 800 10 664 1,464 Zoning board of appeals 800 - 124,426 124,426 124,426 124,426 124,426 124,426 124,426 124,426 124,426 124,426 124,426 14,500 36,650 - 1400 1,000 1,000 1,000 1,000 1,000 1,000 - 1,000		\$		\$	-	\$	•	\$		\$	
Town office operations 97,660 - 97,660 87,439 10,221 Municipal building maintenance 48,830 14,700 63,530 61,736 1,794 Employee benefits 366,013 (64,660) 301,353 280,127 21,226 Utilities 59,276 - 59,276 51,791 7,485 Town services 101,766 - 101,766 95,675 6,091 Regional services 10,203 760 10,963 10,532 431 Economic development 1,700 - 1,700 564 1,136 Inland wetlands, conservation commission 14,500 - 14,500 13,036 1,464 Zoning board of appeals 800 - 800 110 690 Recreation commission 47,100 5,000 52,100 27,601 24,499 Unanticipate expenses 1,000 - 1,000 - 1,000 - Ubrary 36,650 - 36,680 36,680	-				-		,				
Municipal building maintenance 48,830 14,700 63,530 61,736 1,744 Employee benefits 366,013 (64,660) 301,353 280,127 21,226 Utilities 59,276 - 59,276 61,791 7,445 Town services 101,766 - 101,766 95,675 6,091 Regional services 10,203 760 10,963 10,532 431 Economic development 1,700 - 1,700 564 1,136 Inland wetlands, conservation commission 3,200 - 3200 1,082 2,992 Planning and zoning commission 14,500 - 44,500 13,036 1,464 Zoning board of appeals 800 - 800 10 690 Recreation commission 47,100 5,000 52,100 27,601 24,499 Municipal insurance 124,426 - 124,426 1,4426 - 1,400 Public safety - 36,650 - 36,650<					36,000		•				
Employee benefits 366,013 (64,660) 301,353 280,127 21,226 Utilities 59,276 - 59,276 51,791 7,485 Town services 101,766 - 101,766 95,675 6,091 Regional services 10,203 760 10,963 10,532 431 Economic development 1,700 - 1,700 564 1,136 Inland wetlands, conservation commission 3,200 - 3,200 1,033 1,464 Zoning board of appeals 800 - 800 110 690 Recreation commission 47,100 5,000 52,100 27,661 24,499 Municipal insurance 124,426 - 124,426 121,967 2,459 Unanticipated expenses 1,000 - 36,650 - - 10,000 - Ubirary 36,650 - 36,650 - - 14,426 121,967 2,42,90 Vati general government 1,643,628 <td></td> <td></td> <td></td> <td></td> <td>-</td> <td></td> <td>•</td> <td></td> <td></td> <td></td> <td></td>					-		•				
Utilities 59,276 - 59,276 51,791 7,485 Town services 101,766 - 101,766 95,675 6,091 Regional services 10,203 760 10,963 10,532 431 Economic development 1,700 - 1,700 564 1,136 Inland wetlands, conservation commission 3,200 - 3,200 1,0352 431 Zoning board of appeals 800 - 800 11,08 2,092 Planning and zoning commission 47,100 5,000 52,100 27,601 24,499 Municipal insurance 124,426 - 124,426 121,967 2,459 Unanticipated expenses 1,000 - 1,000 1,000 - Ubitistary 36,650 - 36,650 - - Total general government 1,643,628 32,000 1,675,628 1,556,227 119,401 Public safety 336,898 - 336,898 308,607 28,291			-		,						
Town services 101,766 - 101,766 95,675 6,091 Regional services 10,203 760 10,963 10,532 431 Economic development 1,700 - 1,700 564 1,136 Inland wetlands, conservation commission 3,200 - 3,200 1,082 2,092 Planning and zoning commission 14,500 - 14,500 13,036 1,464 Zoning board of appeals 800 - 800 110 690 Recreation commission 47,100 5,000 52,100 27,601 24,499 Unanticipated expenses 1,000 - 124,426 - 124,426 - 24,499 Unanticipated expenses 1,000 - 36,650 - - 10,000 - Library 36,650 - 36,650 - - 14,426 1,24,426 - 1,494 Public safety - 242,900 - 242,900 225,429 17,471 <td>• •</td> <td></td> <td>-</td> <td></td> <td>(64,660)</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>•</td>	• •		-		(64,660)						•
Regional services 10,203 760 10,963 10,532 431 Economic development 1,700 - 1,700 564 1,136 Inland wetlands, conservation commission 3,200 - 3,200 1,108 2,092 Planning and zoning commission 14,500 - 14,500 13,036 1,464 Zoning board of appeals 800 - 800 100 690 Recreation commission 47,100 5,000 52,100 27,601 24,499 Municipated expenses 1,000 - 14,500 13,000 - Library 36,650 - 36,650 - 124,426 121,967 2,459 Unanticipated expenses 1,000 - 1,000 1,000 - - Ubrary 36,650 - 36,650 - - 36,650 - - 1,471 Security 336,898 336,898 336,898 308,607 28,291 1,471 G					-						
Economic development 1,700 - 1,700 564 1,136 Inland wetlands, conservation commission 3,200 - 3,200 1,108 2,092 Planning and zoning commission 14,500 - 13,036 1,464 Zoning board of appeals 800 - 800 110 690 Recreation commission 47,100 5,000 52,100 27,601 24,499 Municipal insurance 124,426 - 124,426 121,967 2,459 Unanticipated expenses 1,000 - 1,000 1,000 1,000 - Library 36,650 - 36,650 36,650 - - Total general government 1,643,628 32,000 1,675,628 1,556,227 119,401 Public safety - 336,898 - 336,898 336,898 328,291 Utilities 445,976 - 45,976 41,789 41,879 Salaries 242,900 - 242,900 2					-						
Inland wetlands, conservation commission 3,200 - 3,200 1,108 2,092 Planning and zoning commission 14,500 - 14,500 13,036 1,464 Zoning board of appeals 800 - 800 110 690 Recreation commission 47,100 5,000 52,100 27,601 24,499 Municipal insurance 124,426 - 124,426 121,967 2,459 Unanticipated expenses 1,000 - 1,000 1,000 - 1 Public safety 36,650 - 36,650 36,650 - - Salaries 242,900 - 242,900 225,429 17,471 Security 336,898 336,898 336,898 386,67 28,291 Utilities 45,976 - 45,976 41,789 4,187 Garcher lake fire department 79,442 66,894 12,458 Salem fire department 94,225 94,225 94,139 86 Ambulance	÷				760						
Planning and zoning commission 14,500 - 14,500 13,036 1,464 Zoning board of appeals 800 - 800 110 690 Recreation commission 47,100 5,000 52,100 27,601 24,495 Municipal insurance 124,426 - 124,426 124,426 - 14,700 5.000 - 242,900 - 242,900 - 242,900 225,429 17,471 Security 336,898 336,898 308,607 28,291 Utilities 45,976 41,789 41,789 41,789 41,789 41,41789	•		-		-						
Zoning board of appeals 800 - 800 110 690 Recreation commission 47,100 5,000 52,100 27,601 24,499 Municipal insurance 124,426 - 124,426 121,967 2,459 Unanticipated expenses 1,000 - 1,000 1,000 - Library 36,650 - 36,650 36,650 - Total general government 1,643,628 32,000 1,675,628 1,556,227 119,401 Public safety - 242,900 - 242,900 225,429 17,471 Security 336,898 - 336,898 308,607 28,291 Utilities 45,976 - 45,976 41,789 4,187 Gardner lake fire department 79,442 - 79,442 66,984 12,458 Saleries 46,512 - 46,512 46,512 46,512 46,512 46,512 46,512 46,512 46,512 46,512 46,200					-						•
Recreation commission 47,100 5,000 52,100 27,601 24,499 Municipal insurance 124,426 - 124,426 121,967 2,459 Unanticipated expenses 1,000 - 1,000 1,000 - Library 36,650 - 36,650 - 36,650 - Total general government 1,643,628 32,000 1,675,628 1,556,227 119,401 Public safety - - 242,900 - 242,900 225,429 17,471 Security 336,898 - 336,898 308,607 28,291 Utilities 45,976 - 45,976 41,789 4,189 Salern fire department 79,442 - 79,442 66,984 12,458 Salem fire department 94,225 - 94,225 94,139 86 Ambulance 46,512 - 46,512 45,018 1,494 Public safety 910,153 - 910,153 843,644 <td></td> <td></td> <td></td> <td></td> <td>-</td> <td></td> <td>•</td> <td></td> <td></td> <td></td> <td></td>					-		•				
Municipal insurance 124,426 - 124,426 121,967 2,459 Unanticipated expenses 1,000 - 1,000 1,000 - Library 36,650 - 36,650 36,650 - Total general government 1,643,628 32,000 1,675,628 1,556,227 119,401 Public safety Salaries 242,900 - 242,900 225,429 17,471 Security 336,898 - 336,898 308,607 28,291 Utilities 45,976 - 45,976 41,789 4,187 Gardner lake fire department 79,442 - 79,442 66,984 12,458 Salem fire department 94,225 - 94,225 94,139 86 Arnbulance 46,512 - 46,512 46,500 1,678 2,522 Total public safety 910,153 - 910,153 843,644 66,509 Public works 382,759 - 382,759 342,519	0 11				-						
Unanticipated expenses 1,000 - 1,000 1,000 - Library 36,650 - 36,650 36,650 - Total general government 1,643,628 32,000 1,675,628 1,556,227 119,401 Public safety - 242,900 - 242,900 225,429 17,471 Security 336,898 - 336,898 308,607 28,291 Utilities 45,976 - 45,976 41,789 4,187 Gardner lake fire department 79,442 - 79,442 66,984 12,458 Salem fire department 94,225 - 94,225 94,139 86 Ambulance 46,512 - 46,512 45,018 1,494 Public safety 910,153 - 910,153 843,644 66,509 Public works 382,759 - 382,759 342,519 40,240 Utilities 3282,759 - 256,200 256,200 245,337 10,863			-		5,000		•				
Library 36,650 - 36,650 36,650 Total general government 1,643,628 32,000 1,675,628 1,556,227 119,401 Public safety - 242,900 - 242,900 225,429 17,471 Security 336,898 - 336,898 308,607 28,291 Utilities 45,976 - 45,976 41,789 4,187 Gardner lake fire department 79,442 - 79,442 66,984 12,458 Saler fire department 94,225 - 94,225 94,139 86 Ambulance 46,512 - 46,512 450,18 1,494 Public safety 910,153 - 910,153 843,644 66,509 Public works 382,759 - 382,759 382,759 342,519 40,240 Utilities 42,392 - 42,392 42,392 40,492 1,900 Public works 256,200 - 256,200 245,337 10,863 <td>•</td> <td></td> <td></td> <td></td> <td>-</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>2,459</td>	•				-						2,459
Total general government 1,643,628 32,000 1,675,628 1,556,227 119,401 Public safety Salaries 242,900 - 242,900 225,429 17,471 Security 336,898 - 336,898 308,607 28,291 Utilities 45,976 - 45,976 41,789 4,187 Gardner lake fire department 79,442 - 79,442 66,984 12,458 Salem fire department 94,225 - 94,225 94,139 86 Ambulance 46,512 - 46,512 45,018 1,494 Public safety 64,200 - 64,200 61,678 2,522 Total public safety 910,153 - 910,153 843,644 66,509 Public works 382,759 - 382,759 342,519 40,240 Utilities 42,392 - 42,392 40,492 1,900 Dublic works 256,200 - 256,200 256,200 256,200	• •				-		,				-
Public safety Salaries 242,900 - 242,900 225,429 17,471 Security 336,898 - 336,898 308,607 28,291 Utilities 45,976 - 45,976 41,789 4,187 Gardner lake fire department 79,442 - 79,442 66,984 12,458 Salem fire department 94,225 - 94,225 94,139 86 Ambulance 46,512 - 46,512 45,018 1,494 Public safety 64,200 - 64,200 61,678 2,522 Total public safety 910,153 - 910,153 843,644 66,509 Public works 382,759 - 382,759 342,519 40,240 Utilities 42,392 - 42,392 40,492 1,900 Public works 256,200 - 256,200 245,337 10,863 Total public works 681,351 - 681,351 628,348 53,003 Sanitation 681,351 - 681,351 628,348 <td< td=""><td>Library</td><td></td><td>36,650</td><td></td><td>-</td><td></td><td>36,650</td><td></td><td>36,650</td><td></td><td>-</td></td<>	Library		36,650		-		36,650		36,650		-
Salaries 242,900 - 242,900 225,429 17,471 Security 336,898 - 336,898 308,607 28,291 Utilities 45,976 - 45,976 41,789 4,187 Gardner lake fire department 79,442 - 79,442 66,984 12,458 Salem fire department 94,225 - 94,225 94,139 86 Ambulance 46,512 - 46,512 45,018 1,494 Public safety 64,200 - 64,200 61,678 2,522 Total public safety 910,153 - 910,153 843,644 66,509 Public works 382,759 - 382,759 342,519 40,240 Utilities 42,392 - 42,392 40,492 1,900 Public works 256,200 - 256,200 245,337 10,863 Total public works 681,351 - 681,351 628,348 53,003 Sanitation 681,351 - 681,351 628,348 53,003 <td>Total general government</td> <td></td> <td>1,643,628</td> <td></td> <td>32,000</td> <td></td> <td>1,675,628</td> <td></td> <td>1,556,227</td> <td></td> <td>119,401</td>	Total general government		1,643,628		32,000		1,675,628		1,556,227		119,401
Security 336,898 - 336,898 308,607 28,291 Utilities 45,976 - 45,976 41,789 4,187 Gardner lake fire department 79,442 - 79,442 66,984 12,458 Salem fire department 94,225 - 94,225 94,139 86 Ambulance 46,512 - 46,512 46,512 46,512 46,512 46,512 46,512 2,522 Total public safety 910,153 - 910,153 843,644 66,509 Public works 382,759 - 382,759 342,519 40,240 Utilities 42,392 - 42,392 40,492 1,900 Public works 256,200 - 256,200 245,337 10,863 Total public works 681,351 - 681,351 628,348 53,003 Sanitation 681,351 - 681,351 628,348 53,003	Public safety										
Utilities 45,976 - 45,976 41,789 4,187 Gardner lake fire department 79,442 - 79,442 66,984 12,458 Salem fire department 94,225 - 94,225 94,139 86 Ambulance 46,512 - 46,512 45,018 1,494 Public safety 64,200 - 64,200 61,678 2,522 Total public safety 910,153 - 910,153 843,644 66,509 Public works 382,759 - 382,759 342,519 40,492 1,900 Public works 256,200 - 256,200 245,337 10,863 Total public works 681,351 - 681,351 628,348 53,003 Sanitation - - 681,351 - 681,351 628,348 53,003	Salaries		242,900		-		242,900		225,429		17,471
Gardner lake fire department 79,442 - 79,442 66,984 12,458 Salem fire department 94,225 - 94,225 94,139 86 Ambulance 46,512 - 46,512 45,018 1,494 Public safety 64,200 - 64,200 61,678 2,522 Total public safety 910,153 - 910,153 843,644 66,509 Public works 382,759 - 382,759 342,519 40,240 Utilities 42,392 - 42,392 40,492 1,900 Public works 256,200 - 256,200 245,337 10,863 Total public works 681,351 - 681,351 628,348 53,003	Security		336,898		-		336,898		308,607		28,291
Salem fire department 94,225 - 94,225 94,139 86 Ambulance 46,512 - 46,512 45,018 1,494 Public safety 64,200 - 64,200 61,678 2,522 Total public safety 910,153 - 910,153 843,644 66,509 Public works - 382,759 - 382,759 342,519 40,240 Utilities 42,392 - 42,392 40,492 1,900 Public works 256,200 - 256,200 245,337 10,863 Total public works 681,351 - 681,351 628,348 53,003 Sanitation - - 681,351 628,348 53,003	Utilities		45,976		-		45,976		41,789		4,187
Ambulance 46,512 - 46,512 45,018 1,494 Public safety 64,200 - 64,200 61,678 2,522 Total public safety 910,153 - 910,153 843,644 66,509 Public works 382,759 - 382,759 342,519 40,240 Utilities 42,392 - 42,392 40,492 1,900 Public works 256,200 - 256,200 245,337 10,863 Total public works 681,351 - 681,351 628,348 53,003 Sanitation 53003 53003 53003 53003 53003 53003	Gardner lake fire department		79,442		-		79,442		66,984		12,458
Public safety 64,200 - 64,200 61,678 2,522 Total public safety 910,153 - 910,153 843,644 66,509 Public works 382,759 - 382,759 342,519 40,240 Utilities 382,759 - 382,759 342,519 40,240 Public works 256,200 - 256,200 245,337 10,863 Total public works 681,351 - 681,351 628,348 53,003 Sanitation Sanitation 556,200 56,200 56,200 56,200 56,200	Salem fire department		94,225		-		94,225		94,139		86
Total public safety 910,153 - 910,153 843,644 66,509 Public works 382,759 - 382,759 342,519 40,240 Utilities 42,392 - 42,392 40,492 1,900 Public works 256,200 - 256,200 245,337 10,863 Total public works 681,351 - 681,351 628,348 53,003 Sanitation Sanitation 5300 5300 5300 5300 5300	Ambulance		46,512		-		46,512		45,018		1,494
Public works Salaries 382,759 - 382,759 342,519 40,240 Utilities 42,392 - 42,392 40,492 1,900 Public works 256,200 - 256,200 245,337 10,863 Total public works 681,351 - 681,351 628,348 53,003 Sanitation 5300 - 5300 53,003 53,003	Public safety		64,200		-		64,200		61,678		2,522
Salaries 382,759 - 382,759 342,519 40,240 Utilities 42,392 - 42,392 40,492 1,900 Public works 256,200 - 256,200 245,337 10,863 Total public works 681,351 - 681,351 628,348 53,003 Sanitation - <	Total public safety		910,153				910,153		843,644		66,509
Utilities 42,392 - 42,392 40,492 1,900 Public works 256,200 - 256,200 245,337 10,863 Total public works 681,351 - 681,351 628,348 53,003 Sanitation	Public works										
Utilities 42,392 - 42,392 40,492 1,900 Public works 256,200 - 256,200 245,337 10,863 Total public works 681,351 - 681,351 628,348 53,003 Sanitation	Salaries		382,759		-		382,759		342,519		40,240
Public works 256,200 - 256,200 245,337 10,863 Total public works 681,351 - 681,351 628,348 53,003 Sanitation					-						,
Sanitation	Public works		256,200		-		256,200		245,337		
	Total public works		681,351				681,351		628,348		53,003
	Sanitation										
	Transfer station		161,101	. <u></u>	3,000		164,101		163,847		254

(Continued)

Required Supplementary Information

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Budgetary Basis) General Fund For the Year Ended June 30, 2020

	Original Budget	Additional Appropriations and Transfers	Original Budget	Actual	Variance with Final Budget	
Debt service Interest payments Principal payable	\$ 108,063 411,706	\$ - -	\$ 108,063 411,706	\$ 108,063 411,705	\$- 1	
Total debt service	519,769		519,769	519,768	1	
Capital outlay Capital reserve account Open space land acquisition	1	-	1	-	1 1	
Total capital outlay	2		2		2	
Education	10,425,292		10,425,292	10,369,875	55,417	
Total expenditures	14,341,296	35,000	14,376,296	14,081,709	294,587	
Other financing uses Transfers out	1,010,210	. <u> </u>	1,010,210	1,010,210	<u>-</u>	
Total expenditures and other financing uses	15,351,506	35,000	15,386,506	15,091,919	294,587	
Excess (deficiency) of revenues and other financing sources over expenditures and other financing uses	\$-	<u> </u>	<u>\$-</u>	<u> </u>	\$ 651,054	
Reconciliation to Exhibit D			Revenues	Expenditures		
Budgetary basis - RSI-1			\$ 15,612,405	\$ 14,081,709		
State Teachers' pension on behalf amount			985,951	985,951		
State Teachers' OPEB on behalf amount			26,947	26,947		
Tuition true up				273,861		
GAAP Basis - Exhibit D			\$ 16,625,303	\$ 15,368,468		

(Concluded)

Notes to Required Supplementary Information

Budgets and Budgetary Accounting For the Year Ended June 30, 2020

The Town adheres to the following procedures in establishing the budgetary data included in the general fund financial statements. The general fund is the only fund for which a legal budget is adopted.

This budget is adopted on a basis consistent with Generally Accepted Accounting Principles (modified accrual basis) with the following exceptions:

- 1. The Town does not budget for as revenue or expenditures payments made for the State Teachers' pension and OPEB by the State of Connecticut on the Town's behalf.
- 2. Encumbrances are reported as expenditures for the budgetary basis of accounting.
- 3. The Town pays and budgets for tuition to East Lyme High School based on estimated costs per student. The actual cost for each year is not determined until an audit is completed. Once the audit has been completed the cost per student is recalculated and the billing is adjusted. The adjusted costs are paid in the subsequent year for budget purposes.

The Boards of Selectmen and Education submit requests for appropriation(s) to the Board of Finance. The budget is prepared by fund, function and activity, and includes information on the past year, current year estimates and requested appropriations of the next fiscal year.

The Board of Finance holds a public hearing, at which itemized estimates of the expenditures of the Town for the next fiscal year are presented. At this time, individuals are able to recommend any appropriations, which they desire the Board of Finance to consider. The Board of Finance then considers the estimates and any other matters brought to their attention at a public meeting held subsequent to the public hearing and prior to the annual meeting. The Board of Finance prepares the proposed budget.

The Board of Finance's estimated and recommended budget reports are submitted at the Annual Town Meeting. The Annual Town Meeting takes action on this budget. After the Annual Town Meeting the Board of Finance meets to levy a tax on the grand list which will be sufficient to cover, together with other income or revenue surplus which is appropriated, the amounts appropriated and any revenue deficit of the Town.

The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the department level except expenditures for education, which are, by State Statutes, appropriated as one department.

The Board of Education is authorized under state law to make any transfers required within their budget at their discretion. Additionally, as required by the Charter, these transfers must be reported to the Board of Selectmen. Any additional appropriations must have Board of Education and Board of Selectmen approval and, if over one-half of one percent of the annual budget. Town Meeting approval.

The Board of Finance, in accordance with the provisions set forth by the Town Charter, is authorized to transfer unexpended balances from one appropriation to another. The Board of Finance is subject to the following limitations when making supplemental appropriations to the budget:

All additional appropriations less than 0.2% of the annual budget require Board of Finance approval.

All additional appropriations in excess of 0.2% of the annual budget shall be submitted to a Town Meeting, which must be held no later than thirty days following the endorsement by the Board of Finance.

All additional appropriations which exceed 1% of the annual budget shall be submitted to referendum at a time set by the Board of Selectmen.

There were additional appropriations made during the year totalling \$35,000.

Required Supplementary Information

Connecticut State Teachers' Retirement System

Last Six Years (3)

	2020	2019	2018	2017	2016	2015
Schedule of Pro	portionate Share	of the Net Pensior	n Liability			
Town's proportion of the net pension liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Town's proportionate share of the collective net pension liability	\$-	\$-	\$-	\$-	\$-	\$-
State of Connecticut's proportionate share of the net pension liability associated with the Town	13,025,364	10,043,313	9,960,033	10,507,911	8,877,646	8,205,604
Total	\$ 13,025,364	\$ 10,043,313	\$ 9,960,033	\$ 10,507,911	\$ 8,877,646	\$ 8,205,604
Town's covered payroll	(2)	(2)	(2)	(2)	(2)	(2)
Town's proportionate share of the net pension liability as a percentage of its covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Plan fiduciary net position as a percentage of the total pension liability	52.00%	57.69%	55.93%	52.26%	59.50%	61.51%
	Schedule of Con	<u>tributions</u>				
Contractually required contribution (1)	\$-	\$-	\$-	\$-	\$-	\$-
Contributions in relation to the contractually required contribution						
Contribution deficiency (excess)	<u> </u>	\$-	\$ -	\$ -	<u>\$ -</u>	<u>\$ -</u>
Town's covered payroll	(2)	(2)	(2)	(2)	(2)	(2)
Contributions as a percentage of covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

(1) Local employers are not required to contribute to the plan.

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(2) Not applicable since 0% proportional share of the net pension liability

(3) These schedules are intended to present information for 10 years. Additional years will be presented as they become available.

Notes to Required Supplementary Information

Connecticut State Teachers' Retirement System Schedule of Contributions Last Six Years (1)

	2020	2019	2018	2017	2016	2015
Changes of Benefit Terms	Beginning January 1, 2018, member contributions increased from 6% to 7% of salary	Beginning January 1, 2018, member contributions increased from 6% to 7% of salary	None	None	None	None
The actuarially determined contribution rates are calculated as of	June 30, 2018	June 30, 2018	June 30, 2016	June 30, 2016	June 30, 2014	June 30, 2014
Actuarial methods and assumptions used	to determine contribution rates:					
Actuarial Cost Method	Entry age	Entry age	Entry age	Entry age	Entry age	Entry age
Amortization Method	Level percent of salary, closed	Level percent of salary, closed	Level percent of salary, closed	Level percent of salary, closed	Level percent of salary, closed	Level percent of salary, closed
Remaining Amortization Period	17.6 years	17.6 years	20.4 years	20.4 years	21.4 years	22.4 years
Asset Valuation Method	4 year smoothed market	4 year smoothed market	4 year smoothed market	4 year smoothed market	4 year smoothed market	4 year smoothed market
Inflation	2.50%	2.75%	2.75%	2.75%	3.00%	3.00%
Salary Increases	3.25%-6.50%, average, including inflation	3.25%-6.50%, average, including inflation	3.25%-6.50%, average, including inflation	3.25%-6.50%, average, including inflation	3.75%-7.00%, average, including inflation	3.75%-7.00%, average, including inflation
Investment Rate of Return	6.90%	8.00%	8.00%	8.00%	8.50%	8.50%
Mortality	RP-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale and further adjusted to grade in increases (5% for females and 8% for males) to rates over age 80. For disabled retirees, the RPH- 2014 Disabled Mortality table projected to 2017 using the BB improvement scale	•	RP-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale and further adjusted to grade in increases (5% for females and 8% for males) to rates over age 80. For disabled retirees, the RPH- 2014 Disabled Mortality table projected to 2017 using the BB improvement scale	-	RP-2000 Combined Mortality Table projected 19 years using scale AA, with a two year setback for males and females for the period after service retirement and for dependent beneficiaries.	RP-2000 Combined Mortality Table projected 19 years using scale AA, with a two year setback for males and females for the period after service retirement and for dependent beneficiaries.

(1) This schedule is intended to present information for 10 years. Additional years will be presented as they become available.

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Required Supplementary Information

Other Post-Employment Benefit (OPEB) Plan - Education Last Three Years (1)

	2020	2019	2018
Schedule of Changes in OPE	B Liability		
OPEB liability: Service cost Interest Difference between expected and actual experience Changes in assumptions	\$ 16,015 17,096 (21,696) 82,831	\$ 15,788 20,454 (76,006) 69,071	\$ 13,225 16,550 (16,123) 58,731
Net change in OPEB liability	94,246	29,307	72,383
OPEB liability - July 1	456,248	426,941	354,558
OPEB liability - June 30 *	\$550,494	\$456,248	\$ 426,941
Covered payroll	N/A	N/A	N/A
Total OPEB liability as a percentage of covered payroll	<u>N/A</u>	N/A	N/A

* There are no assets that are being accumulated in a trust the meets the criteria in GASB No. 75 to pay benefits

(1) These schedules are intended to present information for 10 years. Additional years will be presented as the information becomes available.

N/A - Not Available

Required Supplementary Information

Connecticut State Teachers' Retirement Board Retiree Health Insurance Plan Last Three Years (3)

	2020	2019	2018
Schedule of Proportionate Share of the Net OPEB Lia	bility		
Town's proportion of the net OPEB liability	0.00%	0.00%	0.00%
Town's proportionate share of the collective net OPEB liability	\$-	\$-	\$-
State of Connecticut's proportionate share of the net OPEB liability associated with the Town	2,031,378	2,007,734	2,563,588
Total	\$2,031,378	\$2,007,734	\$2,563,588
Town's covered payroll	(2)	(2)	(2)
Town's proportionate share of the net OPEB liability as a percentage of its covered payroll	0.00%	0.00%	0.00%
Plan fiduciary net position as a percentage of the total OPEB liability	2.08%	1.49%	1.79%
Schedule of Contributions			
Contractually required contribution (1)	\$-	\$-	\$-
Contributions in relation to the contractually required contribution			
Contribution deficiency (excess)	\$-	\$-	\$-
Town's covered payroll	(2)	(2)	(2)
Contributions as a percentage of covered payroll	0.00%	0.00%	0.00%

(1) Local employers are not required to contribute to the plan

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- (2) Not applicable since 0% proportional share of the net OPEB liability
- (3) These schedules are intended to present information for 10 years. Additional years will be presented as they become available.

Notes to Required Supplementary Information

Connecticut State Teachers' Retirement Board Retiree Health Insurance Plan Schedule of Contributions Last Three Years (1)

	2020	2019	2018
Changes of Benefit Terms	None	None	None
The actuarially determined contribution rates are calculated as of	June 30, 2018	June 30, 2018	June 30, 2016
Actuarial methods and assumptions used to	determine contribution rates:		
Actuarial Cost Method	Entry age	Entry age	Entry age
Amortization Method	Level percentage, open	Level percentage, open	Level percentage, open
Amortization Period	30 years	30 years	30 years
Asset Valuation Method	Fair Value	Fair Value	Fair Value
Inflation	2.75%	2.75%	2.75%
Healthcare Inflation Rate	Initial 5.95% decreasing to 4.75% (ultimate) by 2025	Initial 5.95% decreasing to 4.75% (ultimate) by 2025	Initial 7.25% decreasing to 5.00% (ultimate) by 2022
Salary Increases	3.25% to 6.50%, including inflation	3.25% to 6.50%, including inflation	3.25% to 6.50%, including inflation
Investment Rate of Return	3.00%	3.00%	4.25%
Mortality Rate	RP-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale and further adjusted to grade in increases (5% for females and 8% for males) to rates over age 80. For disabled retirees, the RPH-2014 Disabled Mortality table projected to 2017 using the BB improvement scale.	RP-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale and further adjusted to grade in increases (5% for females and 8% for males) to rates over age 80. For disabled retirees, the RPH-2014 Disabled Mortality table projected to 2017 using the BB improvement scale.	RP-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale and further adjusted to grade in increases (5% for females and 8% for males) to rates over age 80. For disabled retirees, the RPH-2014 Disabled Mortality table projected to 2017 using the BB improvement scale.

(1) These schedules are intended to present information for 10 years. Additional years will be presented as they become available.

Supplemental Schedules

General Fund

The general fund is the principal fund of the Town and is used to account for all activities of the Town, except those required to be accounted for in another fund. The general fund accounts for the normal recurring activities of the Town (i.e., general government, public safety, public works, sanitation, education, etc.). These activities are funded principally by property taxes, user fees and grants from other governmental units.

Schedule 1

Town of Salem, Connecticut

Report of Tax Collector For the Year Ended June 30, 2020

	Grand	Uncollected Taxes	Current Year	Lawful C	orrections	Transfers to	- Adjusted Taxes	Net Taxes	Collections Interest Liens and		Uncollected Taxes
-	List Year	July 1, 2019	Levy	Additions	Deductions	Suspense	Collectible	Collected	Other Fees	Total	June 30, 2020
	2006	\$ 282	\$-	\$-	\$-	\$-	\$ 282	\$-	\$-	\$-	\$ 282
	2007	255	-	-	-	-	255	-	-	-	255
	2008	21	-	-	-	-	21	-	-	-	21
	2009	192	-	-	-	186	6	6	3	9	-
	2010	195	-	-	-	69	126	126	7	133	-
	2011	82	-	-	-	82	-	-	-	-	-
n O	2012	249	-	-	-	64	185	185	-	185	-
	2013	482	-	-	41	282	159	159	136	295	-
	2014	2,507	-	-	-	1,728	779	578	53	631	201
	2015	6,170	-	-	-	3,046	3,124	286	200	486	2,838
	2016	21,948	-	269	148	11,705	10,364	6,976	1,898	8,874	3,388
	2017	100,816		1,500	2,988	11,349	87,979	74,983	9,554	84,537	12,996
	Total Prior Years	133,199	-	1,769	3,177	28,511	103,280	83,299	11,851	95,150	19,981
	2018		12,170,495	21,900	53,132	21,520	12,117,743	11,983,578	37,964	12,021,542	134,165
	Total	\$133,199	\$12,170,495	\$ 23,669	\$ 56,309	\$ 50,031	\$12,221,023	\$ 12,066,877	\$ 49,815	\$12,116,692	154,146

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Interest receivable 21,913

Allowance for doubtful accounts (45,707)

Net taxes receivable \$ 130,352

Other Governmental Funds

Special Revenue Funds

Special revenue funds are used to account for specific revenues that are restricted, committed, or assigned to expenditures for particular purposes.

Fund	Funding Source	Function
Town Grants Fund	Grants	General government programs
Senior Citizens Fund	Income from Investments	Senior citizen activities
Dog Fund	Fees	Animal control licenses
School Cafeteria Fund	Grants/Fees	School food services
Community Foundation Grant Fund	Grants/Contributions	Library programs
Needy Fund	Contributions	Salem needy families assistance
Public Health Nursing Fund	Contributions and Income from Investments	Nursing programs
Small Cities Grant Fund	Grants	Residential rehabilitation loans

Capital Projects Funds

Capital project funds are used to account for acquisition and construction of major capital assets other than those financed by proprietary and trust funds.

Fund	Funding Source	Function
Open Space Land Acquisition Fund	Fees	Purchase of open space
Land Acquisition Fund	Transfers in	Purchase of land
School Construction Fund	Bonds/Grants/Transfers in	School construction

Permanent Funds

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes as categorized by the fund title.

Fund	Funding Source	Function
Memorial and Cemetery Fund	Income from Investments	Scholarships and maintenance of cemetery

Other Governmental Funds Combining Balance Sheet June 30, 2020

	Special Revenue Funds						
	Town Grants Fund	Senior Citizens Fund	Dog Fund	School Cafeteria Fund	Community Foundation <u>Grant Fund</u>	Needy Fund	Public Health Nursing Fund
Assets							
Cash Investments Receivables	\$ 63,699 -	\$ - 31,712	\$ 1,757 -	\$ - -	\$ - -	\$ 7,652 -	\$ - 2,336
Accounts Intergovernmental Loans	-			37,038		74 - -	-
Due from other funds Other	44,333	-	-	752	3,658	- 1,350	-
Total assets	\$108,032	\$ 31,712	\$ 1,757	\$ 37,790	\$ 3,658	\$ 9,076	\$ 2,336
Liabilities							
Accounts payable Due to other funds Unearned revenue	\$ - 34,311 -	\$ - - -	\$ 1,601 - -	\$ 11,300 - 6,334	\$ - - 	\$ - -	\$ - - -
Total liabilities	34,311		1,601	17,634			
Fund Balances							
Nonspendable Restricted Committed	- 441 -	- 31,712 -	-	20,156	3,658	1,350 7,726	2,336
Assigned	73,280		156				
Total fund balances	73,721	31,712	156	20,156	3,658	9,076	2,336
Total liabilities and fund balances	\$108,032	\$ 31,712	\$ 1,757	\$ 37,790	\$ 3,658	\$ 9,076	\$ 2,336

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(Continued)

Other Governmental Funds Combining Balance Sheet June 30, 2020

Special Revenue FundsCapital Project FundsPermanent FundSpecial Revenue FundsTotal Special Cities Grant FundOpenTotal Space Land Acquisition FundTotal Construction FundMemorial and Capital Project FundMemorial and Cemetery FundAssetsSpecial FundSpace Land FundLand FundSchool FundCapital FundMemorial and Capital Fund	Total Other Governmental Funds
Small Special Space Land Land School Capital and Cities Grant Revenue Acquisition Acquisition Construction Project Cemetery Fund Funds Fund Fund Fund Fund Funds Fund	Other Governmental Funds
Assets	
<u>100000</u>	
Cash \$ 36,100 \$109,208 \$ 578 \$ 830 \$ 271,712 \$ 273,120 \$ 660 Investments - 34,048 7,686 Receivables	\$ 382,988 41,734
Accounts - 74	74 37,038
Loans 271,548 271,548 -	271,548 259,768 1,350
Total assets\$307,648 _\$502,009 _\$ 578 _\$ 830 _\$ 482,737 _\$ 484,145 _\$ 8,346	\$ 994,500
Liabilities	
Accounts payable \$ - \$ 12,901 \$ - \$ - \$ - \$ - \$ - \$ -	\$ 12,901 34,311 <u>6,334</u>
Total liabilities 53,546	53,546
Fund Balances	
Nonspendable-1,3501,997Restricted307,648373,6776,349Committed482,737482,737-Assigned-73,436578830-1,408-	3,347 380,026 482,737 74,844
Total fund balances <u>307,648 448,463 578 830 482,737 484,145 8,346</u>	940,954
Total liabilities and fund balances <u>\$307,648</u> <u>\$502,009</u> <u>\$578</u> <u>\$830</u> <u>\$482,737</u> <u>\$484,145</u> <u>\$8,346</u>	\$ 994,500

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Other Governmental Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances For the Year Ended June 30, 2020

		Special Revenue Funds						
	Town Grants Fund	Senior Citizens Fund	Dog Fund	School Cafeteria Fund	Community Foundation Grant Fund	Needy Fund	Public Health Nursing Fund	
Revenues: Intergovernmental Charges for services Contributions Income from investments	\$ 8,476 - - -	\$ - - 206	\$ - 2,268 - -	\$ 108,856 45,326 - -	\$ 637 - - -	\$ - 5,750 -	\$ - - _ 	
Total revenues	8,476	206	2,268	154,182	637	5,750	26	
Expenditures: Current: General government Public safety Education	8,035 - -	- - 	3,820	- - 165,716	105 - -	1,273 - -	- - -	
Total expenditures	8,035		3,820	165,716	105	1,273		
Net change in fund balances	441	206	(1,552)	(11,534)	532	4,477	26	
Fund balances - July 1, 2019	73,280	31,506	1,708	31,690	3,126	4,599	2,310	
Fund balances - June 30, 2020	\$73,721	\$31,712	<u>\$ 156</u>	<u>\$ 20,156</u>	<u>\$ 3,658</u>	\$9,076	<u>\$ 2,336</u>	

(Continued)

Other Governmental Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances For the Year Ended June 30, 2020

	Special Rev	venue Fund		Capital F	Permanent Fund			
	Small Cities Grant Fund	Total Special Revenue Funds	Open Space Land Acquisition Fund	Land Acquisition Fund	School Construction Fund	Total Capital Project Funds	Memorial and Cemetery Fund	Total Other Governmental Funds
Revenues:								
Intergovernmental	\$-	\$ 117,969	\$-	\$-	\$-	\$-	\$-	\$ 117,969
Charges for services	-	47,594	-	-	-	-	-	47,594
Contributions	-	5,750	-	-	-	-	-	5,750
Income from investments		232					98	330
谷 Total revenues		171,545					98	171,643
Expenditures:								
Current:								
General government	-	9,413	-	-	-	-	-	9,413
Public safety	-	3,820	-	-	-	-	-	3,820
Education		165,716						165,716
Total expenditures		178,949						178,949
Net change in fund balances	-	(7,404)	-	-	-	-	98	(7,306)
Fund balances - July 1, 2019	307,648	455,867	578	830	482,737	484,145	8,248	948,260
Fund balances - June 30, 2020	\$ 307,648	\$ 448,463	<u>\$578</u>	\$ 830	\$ 482,737	\$484,145	<u>\$ 8,346</u>	<u>\$ 940,954</u>
								(Concluded)

(Concluded)

Trend Information

This part of the Town's annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Town's overall financial health.

Table	Description
Financial Trends (Tables 1-2)	These schedules contain trend information to help the reader understand how the Town's financial performance and well-being have changed over time.
Debt Capacity (Table 3)	This schedule presents information to help the reader assess the affordability of the Town's current levels of outstanding debt and the Town's ability to issue additional debt in the future.

Sources: Unless otherwise noted, the information in these schedules is derived from the annual financial reports for the fiscal year.

Changes in Fund Balances, General Fund (Budgetary Basis) Last Ten Years (Unaudited)

	Fiscal Year Ended June 30									
	2020	2019	2018	2017 (1)	2016	2015	2014	2013	2012	2011
Revenues Property taxes Intergovernmental Charges for services Income from investments Other	\$ 12,106,515 3,153,076 214,892 83,176 54,746	\$ 12,071,358 3,146,231 209,198 94,198 53,959	\$ 12,007,172 2,915,235 310,267 67,390	\$ 11,944,985 3,658,369 293,425 24,011	\$ 11,659,288 3,565,089 278,364 11,616	\$ 11,340,498 3,507,841 259,674 7,239	\$ 10,971,381 3,742,610 264,906 6,877	\$ 10,829,411 3,418,599 269,259 6,101	\$ 10,573,859 3,293,345 267,815 6,966	\$ 10,524,871 2,955,080 290,093 17,132
Total revenues	15,612,405	15,574,944	15,300,064	15,920,790	15,514,357	15,115,252	14,985,774	14,523,370	14,141,985	13,787,176
Expenditures Current General government Public safety Public works Sanitation	\$ 1,556,227 843,644 628,348 163,847	\$ 1,555,122 839,372 650,531 149,191	\$ 1,509,063 802,481 646,737 156,710	\$ 3,031,833 - - -	\$ 3,005,746 - - -	\$ 3,025,509 - - -	\$ 2,992,458 - - -	\$ 2,890,369 - - -	\$ 2,832,937 - - -	\$ 2,857,243 - -
Education Debt service	10,369,875 519,768	10,376,941 532,767	10,513,444 436,664	10,634,019 527,768	10,634,350 363,237	10,348,792 438,937	10,294,268 304,706	10,118,255 417,353	9,868,815 231,750	9,513,135 238,250
Total expenditures	14,081,709	14,103,924	14,065,099	14,193,620	14,003,333	13,813,238	13,591,432	13,425,977	12,933,502	12,608,628
 Excess (deficiency) of revenues over expenditures 	1,530,696	1,471,020	1,234,965	1,727,170	1,511,024	1,302,014	1,394,342	1,097,393	1,208,483.0	1,178,548
Other financing sources (uses) Premium Transfers in Transfers out	- 130,568 (1,010,210)	- - (895,974)	- - (838,232)	- 63,879 (864,890)	- 8,718 (1,333,852)	166,018 - (802,550)	- 142,687 (933,675)	- 90,312 (1,244,230)	- 46,360 (1,462,058)	- 7,313 (809,026)
Net other financing sources (uses)	(879,642)	(895,974)	(838,232)	(801,011)	(1,325,134)	(636,532)	(790,988)	(1,153,918)	(1,415,698)	(801,713)
Net change in fund balances	\$ 651,054	\$ 575,046	\$ 396,733	\$ 926,159	\$ 185,890	\$ 665,482	\$ 603,354	\$ (56,525)	\$ (207,215)	\$ 376,835
Debt service as a percentage of expenditures	3.69%	3.78%	3.10%	3.72%	2.59%	3.18%	2.24%	3.11%	1.79%	1.89%

(1) Expenditures have not been reclassified prior to 2018

Table 1

Property Tax Rates, Levies and Collections					
Last Ten Years					
(Unaudited)					

Year Ended June 30	Grand List of October 1,	(1) Tax Rate in Mills	Total Adjusted Tax Levy	Net Tax Collections	Percent of Levy Collected
2011	2009	24.50	\$ 10,510,031	\$ 10,285,160	97.86%
2012	2010	24.50	10,603,565	10,408,066	98.16%
2013	2011	29.60	10,647,549	10,428,402	97.94%
2014	2012	30.10	10,882,351	10,641,781	97.79%
2015	2013	31.10	11,299,052	11,129,352	98.50%
2016	2014	31.70	11,595,874	11,447,970	98.72%
2017	2015	31.70	11,742,938	11,625,064	99.00%
2018	2016	32.20	11,926,763	11,773,958	98.72%
2019	2017	32.20	11,958,782	11,878,155	99.33%
2020	2018	32.20	12,117,743	11,983,578	98.89%

Source: Tax Collector

(1) Tax levy is per \$1,000 of the assessed value of taxable property.

There is no overlapping tax rate for the Town .

Schedule of Debt Limitation Connecticut General Statutes, Section 7-374 (b) For the Year Ended June 30, 2020 (Unaudited)

Tax Base:

Town tax collections (including interest and lien fees) for prior year

Debt limitation:	General Purpose	Schools	Sewers	Urban Renewal	Pension Deficit	
2 1/4 times base 4 1/2 times base 3 3/4 times base 3 1/4 times base 3 times base	\$27,375,161 - - - -	\$ - 54,750,321 - -	\$ 45,625,268 	\$ - - 39,541,899 -	\$- - - - 36,500,214	
Total debt limitation	27,375,161	54,750,321	45,625,268	39,541,899	36,500,214	
Indebtedness: Bonds payable		3,250,000				
Total indebtedness		3,250,000				
Debt limitation in excess of outstanding debt	\$27,375,161	\$51,500,321	\$45,625,268	\$ 39,541,899	\$36,500,214	
The total net indebtedness above amounts to:						
In no event shall total indebtedness exceed seven times the base for debt limitation computation:						

There is no overlapping debt for the Town of Salem, Conneticut

\$12,166,738